

**WESTERN INTERIOR ALASKA
FEDERAL SUBSISTENCE REGIONAL
ADVISORY COUNCIL**

**VOLUME II
PUBLIC MEETING**

October 7, 1998
Community Hall
9:30 o'clock a.m.
Allakaket, Alaska

COUNCIL MEMBERS PRESENT:

CARL MORGAN, CHAIRMAN
RONALD SAM, VICE CHAIRMAN
ANGELA O. DEMIENTIEFF, SECRETARY
RAYMOND L. COLLINS, MEMBER
BENEDICT JONES, MEMBER
HENRY DEACON, MEMBER
JACK L. REAKOFF, MEMBER
MICHAEL STICKMAN, MEMBER
SAMSON HENRY, MEMBER

Vince Mathews, Coordinator

P R O C E E D I N G S

(On record: 9:20 a.m.)

MR. MORGAN: Good morning. I think we'll get back on record. It's 9 -- 9:20 -- 9:21. I think next on the agenda is Item 11, Correspondence Received and Sent. Vince?

MR. MATHEWS: Mr. Chairman, in your book -- and the tabs kind of got moved around, but under Tab E, you have correspondence received and I'll just quickly note it for the record. I'm not going to go into detail because you have the book. You had a letter concerning moving wolves in the Fortymile area which was to Larry Edwards from Frank Rue. And then there's a letter in there that -- I'm not sure how to handle it, so that's why I put it in there. It's a public response on the proposed rule for fisheries dealing with customary trade, I believe. So those are two that are in your book. There were additional ones that are received that are in your file folder. One is a letter from Nulato thanking the program for giving a special permit to hunt three moose for their chief gathering -- all the chiefs gathering in Nulato. So I just put it in there to let you know that there was action going on in your area. There were also letters and I'll try to knock two things off at once. The council chair, Carl, and I talked about the need of maybe having Tom Boyd, who's in charge of the program, return to this meeting because of the way things had worked out really well at the last meeting. That letter is in your notebook. There's a response letter from Tom, essentially saying he appreciated the invite and enjoyed working with the council, but due to other workloads of the evolving fisheries program, he was not able to make it. So, that's the correspondence received to date, unless you may have received a letter that staff and I have not seen concerning guide activities and that, so maybe you and I can talk. But sometimes that happens that copies are not provided to your team here, but they're sent out to you.

MR. MORGAN: No, I haven't

MR. MATHEWS: Okay. That's correspondence received, if there's any questions on that. Okay. The next item is correspondence sent. We talked a little bit about that yesterday, about how the chair and I sent out letters to different agencies requesting they do presentations on certain items and that seemed to be well received by the state. I also believe it's been received by other agencies. If you turn to Tab F, you'll see all the letters there and, just for the record, I'll try to do a one-sentence summary of it. You had a March 2nd letter to all the chairs of the surrounding regions

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1 that you touch concerning customary and traditional use
2 determinations for black bear; that you felt that there was no
3 biological reason for having a more restrictive C&T for that.
4 So that's your letter that went out to all of the chairs that
5 were affected by that. The next letters, as you see, are
6 essentially the letters I mentioned about asking agencies to
7 talk about specific items. And that's pretty much it on
8 correspondence that went out. I suppose I should ask: Is this
9 the way the council would like to continue; that when you come
10 to a meeting, you would get copies of all the correspondence
11 received and sent? I've been doing it where, if it's really --
12 seems to be a very important item, then mailing it out when I
13 receive it at the same time. Is that comfortable with the
14 council members?

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16 MR. MORGAN: Ron?

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18 MR. RONALD SAM: Yeah. I appreciate anything that
19 concerns our district and I appreciate the past -- I mean I
20 appreciate getting this out on time, right away. It gives us
21 time to think and if anything that concerns us or the same
22 issues that we work on, we -- I go ahead and introduce it to
23 our tribal council, our local tribal councils involved, and we
24 do work on some of the issues. I appreciate that

25
26 MR. MATHEWS: Okay. The reason I bring this up, if and
27 when we get into fisheries, return time and responses are --
28 I'm going to be bugging you a lot more and your fax machines,
29 if you have one in your home, will be probably working pretty
30 well. So I appreciate the feedback on that. So that's all I
31 have on correspondence sent and received, unless other council
32 members, again, have received something that just didn't get
33 copied. (Pause) Okay.

34
35 MR. MORGAN: Go to Item No. 12, Action Items, Annual
36 Report.

37
38 MR. MATHEWS: Yes, and before I forget, planes are --
39 all the arrangements are made. I left yellow slips and
40 explained all of it, except to Angela. The plane that you're
41 going to be on today will be at 3:00, so that's what we're
42 looking at, and then from there you have a little yellow slip
43 that tells you where you're going next. Okay? If you have
44 questions on travel, we'll work on that during breaks and
45 stuff. And, Jack, we need to work on your travel. I -- we'll
46 talk to Wrights today or something on that. Okay. I gather
47 we're up to Annual Report?

48
49 MR. MORGAN: Uh-hum (affirmative). Annual Report.

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1 MR. MATHEWS: Okay. I forgot which tab that is,
2 so

3
4 MR. COLLINS: H. Hotel.

5
6 MR. MATHEWS: H? H in Huslia, as in Huslia. Okay. To
7 make this a little bit easier, we do have new members here,
8 also. The full Annual Report, when you get into Tab H, it's
9 right there. I'm going to merely go to the response because
10 that's what you want to know and I'll try to bring up to date,
11 up to speed, everybody, as to what you were requesting. So, if
12 you kind of page through till you come to the letters, because
13 you had a lot of attachments to your Annual Report. You come
14 to one that is addressed to Carl Morgan from the Federal
15 Subsistence Board dated August 14th. If we could just start
16 there and we'll be better off. The topic is, one, to review
17 what has happened up to date and then we need to talk about
18 what would be in the next Annual Report. So we're going to
19 cover what happened to your last one. If you look at that page
20 there that is dated August 14th, the Western Interior Regional
21 Council, over time, has requested some kind of cooperative
22 management strategy for both the GASH area, the Grayling, the
23 Aniak -- oh, that's a misspelling there. Oh, well, we'll
24 correct that. Grayling, Anvik, Shageluk, Holy Cross area in
25 21(E) and also for the Koyukuk River area in 21(D) and Unit 24.
26 You can see down there the response from the board. The board
27 has been working with, and so has the program, with cooperative
28 management planning with both the state, federal, and other
29 organizations. So they agreed with your position that maybe
30 this program can act as a catalyst to promote development of
31 cooperative management plans. So, basically, where we're at
32 now, is that the staff - the three of us here and others - need
33 to assess the commitment level by the various parties in the
34 area, the GASH area and the Koyukuk area, amongst those parties
35 for having a cooperative management planning for those areas.
36 So, again, I'm kind of moving this along, so if I end up being
37 too pushy here, just tell me to stop. But I think the wisest
38 thing at this point would be to set up a subcommittee for those
39 two areas and then the staff here would report to that
40 subcommittee what we've discovered on level of commitment and
41 then the subcommittee would be charged -- and if I get this
42 wrong, Pete will help me along. The subcommittee would define
43 who should be involved in this cooperative management strategy,
44 what the situation is out there, and possible options. And
45 then from there, then, we would go and start to be the catalyst
46 for this. The program has made it clear that they want to make
47 sure there's a high level of commitment and then, obviously,
48 we're within budgetary constraints. So -- and, again, I'm
49 stepping out of my role. I'm kind of giving you options here,
50 so I'm just wondering if that's the way you want to go and that

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1 way we would work with the subcommittee and the subcommittee
2 would then report back to you in spring. And, obviously, these
3 issues aren't going to be solved overnight, so we're talking a
4 fairly lengthy process. We're obviously going to have to work
5 very closely with the advisory committees, tribal
6 organizations, the state and others. So it's going to be a
7 moving thing, but I'm really encouraged that the program has
8 decided to look into this and look at it positively. And I'll
9 stop, if that's okay with you, and just do each item that way
10 and that way we can put closure to items in the Annual Report.

11
12 MR. MORGAN: Any questions? Jack?

13
14 MR. REAKOFF: I was wondering if the council was
15 interested in this subcommittee idea, whether -- you know, we
16 do have two problem areas, the Innoko and the Lower Koyukuk,
17 and, you know, members from that adjacent area that are
18 familiar with those issues -- I'm not sure if two or three
19 council members should attend the meetings in that area to find
20 out further whether those are -- I know that we're going to
21 have this cooperative management moose meeting at Koyukuk on
22 the 29th of October, whether that would facilitate more
23 communication back to the council and more funding from the
24 subsistence -- Federal Subsistence Board. I would be in favor
25 of help -- you know, helping to get more funding towards
26 those -- getting a consensus on these issues.

27
28 MR. MORGAN: Any questions? Ron?

29
30 MR. RONALD SAM: Yeah. Jack, if I hear you right, you
31 want at least two or more members attending these meetings?

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33 MR. REAKOFF: Uh-hum (affirmative).

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35 MR. RONALD SAM: I would like that, too.

36
37 MR. COLLINS: Yeah, Mr. Chair, if it's appropriate, I
38 think -- I mean possibly even up to three members could attend
39 because you've got a number of communities in this area. That
40 way they could all have good, broad representation. Unless
41 it's excessive in travel and time or something to get folks
42 together and

43
44 MR. MORGAN: Ron?

45
46 MR. RONALD SAM: Yeah. Mr. Chairman, I don't think it
47 would be excessive in time or travel because we could shoot
48 Carl, Ray, and Henry down to GASH and then bring Jack and I and
49 whoever to -- and Micky down to the Koyukuk meeting and just
50 realize -- and it's taking care of -- there wouldn't be any

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1 excessive time or travel.

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3 MR. MORGAN: So the next step is to try to get the
4 funding for our travel?

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6 MR. RONALD SAM: Yes.

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8 MR. MORGAN: Requesting to the subsistence board?

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10 MR. MATHEWS: Yeah, the program, and the board has
11 agreed to it, but we have to first report that there's enough
12 commitment by all parties to get that. So we have not been
13 able -- I -- there's been no consultation with some of the
14 parties to know what level of commitment they want to in this
15 process. I suppose what I'm saying is we don't want to
16 duplicate processes that are out there. We want to get
17 processes to channel in together, but we haven't talked about
18 it and so I don't want to get steps ahead. And our input
19 through this program needs to be an additive, not a deterrent,
20 and so we need to consult on that. Now, that's focusing on the
21 Koyukuk. On the GASH, I don't know of any processes that are
22 going on addressing that, other than I know that the
23 four-village meeting we had recently, there's talk and
24 et cetera, and the advisory committee is going through
25 elections I think as we speak. So -- but we don't want to
26 deter from actions that are there, but we want to move actions
27 along parallel in different processes. So, I need to
28 capsule: I think what Ron was saying that for the GASH area
29 would be Carl, Henry, Ray, and Angela?

30

31 MR. RONALD SAM: Angela.

32

33 MR. MATHEWS: Okay. And for the Koyukuk area would be
34 Jack and that's where I lost it after that. It would be Jack,
35 Ron and

36

37 MR. RONALD SAM: Probably Micky. He's right there.

38

39 MR. MATHEWS: And what about Benedict?

40

41 MR. RONALD SAM: And Benedict is there.

42

43 MR. STICKMAN: Could be Ben, too.

44

45 MR. MATHEWS: We may have to -- yeah, I've got Benedict
46 down, because that would make sense that the whole river be
47 covered. Remember, now, this is the very beginning process.
48 We have to define the area and all that, so a lot of things
49 have to be done. What I'm indicating on that, it may not go as
50 far up as Jack's or whatever. So, there has to be some further

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1 thought on that. And then I missed because we were consulting.
2 What was the discussion on the October 29th meeting?

3

4 MR. RONALD SAM: What was that question again?

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6 MR. MATHEWS: There was discussion on the 29th. I
7 think Jack was talking about that, so I need -- I wasn't able
8 to capture it. We're echoing in the room, so it's hard for me
9 to hear.

10

11 MR. REAKOFF: Mr. Chairman?

12

13 MR. MORGAN: Jack?

14

15 MR. REAKOFF: The October -- tentative October 29th
16 meeting is sort of a co-management forum between villages to
17 discuss primarily the Lower Koyukuk moose situation and then
18 moose in general for the entire Koyukuk Drainage. You know,
19 it's the consensus of the villages that are along the Koyukuk
20 on use of moose and so forth. So this -- I think this is a
21 fairly good forum for the state, if it plans on attending, and
22 this is going to be a forum to resolve some issues with moose
23 management on the Koyukuk River, and this is still a tentative
24 meeting. I haven't heard for sure that it's finalized.

25

26 MR. MORGAN: Ron?

27

28 MR. RONALD SAM: Yeah. Mr. Chairman. Vince, we'd
29 just like to get something like this in place and we can
30 finalize it. Like you say, we might not go all the way up to
31 Jack's, but we want something like this in place so we could
32 just go ahead and do our best to resolve some of these problem
33 areas.

34

35 MR. MATHEWS: Okay. Does that meet what you were
36 getting at, Jack?

37

38 MR. RONALD SAM: Uh-hum (affirmative).

39

40 MR. MATHEWS: Okay. So, I suppose since we're talking
41 money, I'll just state for the record it seems to be consensus
42 on this. We don't need to vote, but everybody's in agreement
43 that these would be the groups and we will use the subcommittee
44 to start this catalyst activity, I suppose is one way of
45 saying. Okay. All right. If you turn the page, the next item
46 I kind of covered yesterday, but I don't think I did the best
47 job of it so we'll cover it again. You asked the Federal
48 Subsistence Board for 1344 permit process for other federal
49 lands. The board acknowledges that and they requested a legal
50 review of the regulations for C&T use for areas managed by the

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1 park service. So since that request was specific to NPS lands,
2 the board will ask for additional review regarding other
3 federal lands. So until they get the review from -- the review
4 on the individual permit question -- individual C&T, excuse me,
5 for National Park Service lands, they're not going to move
6 forward on your request. They'll try to couple those two
7 together.

8
9 Yesterday, my action may have deferred a motion that
10 you had on the table. That was not my intent. So I'm just
11 noting that there was a discussion letter -- yesterday that a
12 letter be sent to expedite and that's up to you if you want to
13 bring that up again. The other advice from the board was that
14 you could bring up this individual C&T idea during discussions
15 on the overall review of C&T which George will be covering
16 later in the meeting. So that's -- the response to the board
17 is they're not going to address your concern until they get a
18 better read-out of park service ones and that you could bring
19 it up under C&T discussions.

20
21 MR. MORGAN: Jack?

22
23 MR. REAKOFF: Mr. Chairman, I bring that motion back
24 forward again, and that was a motion to the Federal Subsistence
25 Board solicitor to expedite their findings on the individual
26 C&T determination for the individual who is in hardship and
27 also for the other individuals within the Western Region that
28 may be in need of this type of 1344 individual permitting and
29 that it would be the most benefit to be expeditious about this
30 because this can't be dragged on for three years; to go without
31 need for three years. This should be expedited rapidly.

32
33 MR. MORGAN: That was a motion then?

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35 MR. REAKOFF: Well, the motion is to

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37 MR. MORGAN: Expedite the 13

38
39 MR. REAKOFF: The 1344 individual use, C&T, in the
40 solicitor's office for the Federal Subsistence Board.

41
42 MR. MORGAN: There's a motion on the floor.

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44 MR. COLLINS: I second it.

45
46 MR. MORGAN: It's been seconded by Ray. Any
47 discussion?

48
49 MR. RONALD SAM: Yeah, what

50

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1 MR. MORGAN: Sam?

2

3 MR. RONALD SAM: Mr. Chairman, was this to draft the
4 letter requesting expediency?

5

6 MR. REAKOFF: Yeah.

7

8 MR. COLLINS: Question.

9

10 MR. MORGAN: The question has been called for. All in
11 favor of the motion, signify by saying aye.

12

13 ALL MEMBERS: Aye.

14

15 MR. MORGAN: All opposed, same sign. The motion is
16 passed.

17

18 MR. MATHEWS: Okay. The next item on the Annual Report
19 that you requested was endorsement of a community harvest study
20 for Unit 19 in the Aniak area and I believe George is going to
21 talk about that.

22

23 MR. SHERROD: When this issue came up, I was not at
24 that meeting, so I'm a little bit in the dark about what
25 stimulated it. The board and the staff generally recognizes
26 the importance of research in dealing with these problems;
27 however, in many cases harvest studies have met with varying
28 degrees of success and the data that they have produced have
29 not always been the type of data needed to answer the question.
30 It is the feeling of the staff that the best course of action
31 is to try to specifically identify the problem at hand in this
32 area, to determine what potential solutions would be to fix the
33 problem, to try to figure out if, in fact, those solutions are
34 within the scope of this program or are they outside of it.
35 And then if those cases are true, determine the information
36 needs and embark on a study design. It would be my suggestion
37 that some time towards the end of this next regulatory cycle if
38 somehow this body can either direct the staff or can assist in
39 actually coming up with identification of what exactly is the
40 problem that we're talking about. Is it competition? Is it
41 loss of resources? Whatever the problem is. And then move
42 forward towards actually accomplishing these other tasks and
43 coming up with a study design that would be back in front of
44 you next fall, and at that time dedicate the money to it. And
45 this is not trying to put you off; it's just that in so many
46 cases we've gone out and had been unable to gather harvest
47 data. If the question, for example, is a matter of declining
48 opportunity, unless you have a consistent set of harvest
49 statistics, you're not going to determine that by one year's
50 harvest data. It's not going to show effort, increased effort

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1 and so on. So we're trying to take a very close look at this
2 and spend the money wisely and embark on a research project
3 that will actually bring the information to the table that is
4 needed. So, I guess in front of this board is, first of all,
5 how would you suggest we do what we need to do to identify
6 specifically what the problem is? If you guys can put it on
7 the record right now, that would be helpful. If you need a
8 subcommittee to do it, whatever.

9
10 MR. MORGAN: You know, I come from that area -- for
11 example, the governor -- you know, the disaster of the salmon,
12 he opened up the Yukon moose hunt early, August 20th, I think,
13 and I know this year in the Aniak area, I know there's a
14 petition out where we asked the governor or asked the game
15 board -- I know they're meeting in -- I think they're meeting
16 in Ketchikan. We wanted an opening or extend the opening for
17 residents only because they didn't get their moose. I mean
18 there's a lot of people there that didn't get moose. It's
19 obvious -- what I can see and what we feel like and we strongly
20 feel that there's just over pressure of guiding and outfitters.
21 I don't know if they're driving the moose further back. I
22 think this year might have been a little wetter and, you know,
23 it could have been the weather. But most of the subsistence
24 users get -- really get the moose and I know that it's probably
25 being discussed at the game board and one suggestion was to
26 move the November hunt ahead for October. But that -- you
27 know, it's getting cold and it's going to get dangerous. So
28 there is a need for subsistence because we're seeing -- what
29 everybody in our part of the country is seeing, we're kind of
30 forgotten, kind of left on the side because we don't bring no
31 revenue to the state and make money for people. But it's a
32 money item for us because that's -- if we can't catch the
33 moose -- we don't get the moose, then welfare is going to
34 increase. You know, we just can't go down -- you know, when
35 you get a pound of hamburger for four, five -- three or four
36 dollars, that's -- moose does make perfect sense to
37 subsistence, makes perfect sense, makes dollars and cents. It
38 subsidizes our income. If we don't got it, we're going to
39 lose -- you're going to spend more of your resources on trying
40 to feed the family and then you're going to lose your -- you
41 can't pay the electricity. You can't -- you know, something is
42 going to have to get cut. We're very -- it's very frustrating
43 over there. Every year it's getting worse. I mean, you know,
44 it's not a laughing matter. It's not -- we want that to be
45 solved and I know there's a lot of -- like I said earlier and
46 I'll say it again, people that used to be very moderate in
47 getting -- used to kind of say, no, we need big game, we need
48 guiding, we need -- I'm starting to have a different opinion.
49 I mean there's some -- I don't want it to get like the
50 incidents in Kobuk where, you know, we bring in the troopers or

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1 bring in -- that's too late. We want to do something before.

2

3 MR. SHERROD: Well, Carl, let me -- I have sort of an
4 open travel authorization. If I were to come down there, could
5 you arrange -- if I were to come down there for a couple of
6 days, say, this winter at some point in time, could you arrange
7 to take me around to talk to people to see if I can't make
8 this a little bit more concrete and take it back to my
9 superiors?

10

11 MR. MORGAN: Yes, I know there's a push -- my wife,
12 she's in with the nonprofit with Kuskokwim Native Association.
13 She's trying to set up a meeting with Central Kuskokwim
14 Advisory and trying to invite everybody that's involved and
15 have a sit-down, drag-out -- I mean a meeting. And when that
16 happens, I'll make sure she lets you know.

17

18 MR. SHERROD: Okay.

19

20 MR. MORGAN: Uh-hum.

21

22 MR. SHERROD: Does that then address the board's
23 concern on this issue, or the council's?

24

25 MR. MORGAN: Uh-hum (affirmative).

26

27 MR. REAKOFF: Mr. Chairman?

28

29 MR. MORGAN: Jack?

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31 MR. REAKOFF: I think that this harvest information for
32 the GASH area is very important. Maybe there wasn't enough
33 money incentive for the -- for somebody to spend all the time
34 to go out and gather this information or how -- whatever the
35 problem was that nobody was interested in doing that. But
36 those numbers document use and use repels -- it shows the user
37 need there and then it can repel the -- or have an argument
38 against how many other hunters are coming. So I feel that some
39 study funding should be freed up for harvest use in that whole
40 lower 19 unit and all of the conflicts -- this will give a
41 basis of documenting the use by the subsistence users and then
42 once we know how much of the moose are being taken by
43 subsistence users, then we can address the issue of all the
44 guides and all the other users and it will show the extreme
45 competition. So I feel that some funding should be freed up
46 for -- you know, the BLM freed up some money, but I feel that
47 the subsistence program should free up some money for real
48 documentation by all of the villages and to show not just one
49 here and one there, but all of the villages of the lower 19 and
50 document that use.

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1 MR. MORGAN: Uh-hum. Ron?

2

3 MR. RONALD SAM: Yeah. Mr. Chairman, I'd like to see
4 funding throughout the region because it's partly brought out
5 in front of me because we knew that Tanana Chiefs was doing a
6 subsistence study. That study usually is completed mid April,
7 end of April, and I testified before the Board of Game mid
8 March and I didn't have all that information. They shot down a
9 couple of our proposals because of a lack of information. So I
10 think that we should try to free up funding throughout the
11 region somehow, from somewhere, and get it out before March
12 because we need all that information before we go before the
13 State Board of Game. And we lost a couple of good proposals
14 because of that lack of information.

15

16 MR. MORGAN: Jack?

17

18 MR. REAKOFF: Mr. Chairman, another thing that I would
19 like to see is investigation of the number of guides, the
20 number of assistant guides. They have to register their -- know
21 how many guides that are in that area competing and the number
22 of assistant guides, and then they also have to report how many
23 moose they're taking. And that's getting to be kind of a big
24 problem down there with so many guides and unlimited assistant
25 guides. Maybe it's coming to addressing this issue of capping
26 the number of animals guides can harvest and the number of --
27 or the number of assistant guides or something. But that -- I
28 don't know if that's in the prerogative of the subsistence

29

30 MR. SHERROD: Well, part of, I would say, in that
31 southern area, we really don't have that much federal land,
32 so

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34 MR. REAKOFF: But that information should be fairly
35 readily available through the commercial guides' hunting board
36 or whatever they are.

37

38 MR. SHERROD: The state? If the state has it, then
39 it's available. But, again, as I say -- and we will certainly
40 try -- I'm making notes here to try to pull some of this stuff
41 together. But the scope of this program would have -- you'd
42 have little influence unless you went directly to the state on
43 that. There would be little that the Federal Subsistence Board
44 could do to restrict guide operations on state land.

45

46 MR. REAKOFF: Mr. Chairman?

47

48 MR. MORGAN: Jack?

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50 MR. REAKOFF: There was -- I'm referring to regionwide

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1 and especially from the Koyukuk into the Lower Kuskokwim and
2 Yukon. These are the conflict areas. A lot of this land is --
3 there is things that can be done on these refuge lands and so
4 forth.

5
6 MR. MORGAN: You know, that's true. You know, we've
7 got a lot of state land there and that's the frustration. You
8 know, we're recognized by the federal government as a tribal
9 entity, but we don't got -- and it's all state. And that's --
10 we're throwing up our hands, you know. We need -- every time
11 we look at the state for help, they don't have no money from
12 the subsistence department, you know. They don't
13 (indiscernible) that they fund them. And we -- you know, I
14 just -- ultimately, if something happens -- we've already had
15 troopers come out to do some investigations because of
16 harassment and stuff like that with the floaters. And we just
17 need -- I think what we're saying is we need a little
18 information, somebody give us a hand, you know.

19
20 MR. SHERROD: Well, what I would suggest, Mr. Chair, is
21 that I think we've come to the first steps in dealing with the
22 problem that was put forward on last year's Annual Report.
23 You're going to take up this year's Annual Report. Certainly,
24 sending the message at other times saying you need money for
25 studies and this kind of thing is the avenue to do that. So
26 maybe if we've dealt with last year's problem or are working in
27 that direction, keep these ideas and when Vince picks up next
28 year the Annual Report, throw it back in there. Because, as I
29 say, I don't want it to seem -- in the past, there's been times
30 in which the board had just thrown money at a problem to see it
31 go away. You want a community harvest study? We'll give you
32 money for a community harvest study. And it turns out the
33 data -- the study isn't done or the data does not address the
34 problem. I think this is a serious effort to try to really get
35 at what is the problem and how -- what is the information needs
36 and how can we address it. So, I don't think it hurts to ask
37 again maybe next Annual Report.

38
39 MR. MORGAN: Vince?

40
41 MR. MATHEWS: The only thing I wanted to make clear on
42 the record is because I may have been the only one confused on
43 that, but the -- we have a process that's going to go on the
44 GASH area which is 21(E) which is a different land makeup than
45 in 19. And you guys, from my notetaking, were mixing those two
46 together and, obviously, the process on the GASH area, we're
47 going to be looking at all these data sources. And if I
48 understand correctly, when George goes out to the Central
49 Kuskokwim Advisory Committee that we be looking at the sources
50 there. So we're clear on that. And then I understand this

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1 last conversation being that there is still a high demand for
2 studies across the region on communities. So I'm not losing
3 that, but I want you to be clear that these two processes may
4 overlap because just because one is in one drainage and not,
5 they're going to overlap, but right now they're being separated
6 into two processes. Okay. Well, if there's no more discussion
7 on that community harvest one, we can go to the next one. And
8 then we'll note to come back if you so desire to have in the
9 Annual Report the need for community studies. Okay. The next
10 item

11
12 MR. STICKMAN: Excuse me, Vince?

13
14 MR. MATHEWS: Sure.

15
16 MR. STICKMAN: While we're talking about the problem
17 areas, the problem areas over in Koyu, that's all federal land.
18 You know, I don't want you to skip

19
20 MR. MATHEWS: No.

21
22 MR. STICKMAN: you know, my concern. So there's
23 something we can do there, you know. That's all refuge land
24 back there. You know, we have influence, this board has
25 influence on that land, you know. As far as information
26 gathering, I think all the information is there at the tribal
27 council in Nulato.

28
29 MR. MORGAN: Ray?

30
31 MR. COLLINS: Mr. Chairman, one comment. If they're
32 going to do a survey, I think it would be useful if they could
33 go back three years, let's say. Most people can remember what
34 they've done in the last three years. So you've got a --
35 instead of just starting right now like this year when it may
36 be a bum year, ask over the last three years what has been
37 harvested if you're going to go to every household. It would
38 give you a little bit of what George was saying when he needs
39 some kind of time line -- or longevity or

40
41 MR. SHERROD: Trend studies.

42
43 MR. COLLINS: Trend studies, yeah, or something like
44 that.

45
46 MR. SHERROD: That's what they call the final one, so
47 trend study.

48
49 MR. COLLINS: Because to just start recording right now
50 doesn't really give us much till three years later or something

0164

1 like that.

2

3 MR. MORGAN: Uh-hum. I think there are some studies --
4 I mean, in fact, when you get there, you'll probably get some
5 of the -- there's already some of the reports that have been
6 done from the local people there that -- you know, from Lower
7 Kalstag out there that did -- the nonprofit did it on their
8 own. Okay. Vince?

9

10 MR. MATHEWS: I'm not sure we ended with Micky's
11 concern there, so I'm hesitant to go on to the next item. I'm
12 not sure his concern was

13

14 MR. STICKMAN: So there is -- yeah, there are guides
15 going back there right now. I mean they just started this
16 year, you know, and the area is already stressed out. You can
17 tell by looking at the grass that the area is stressed out
18 already. I don't think it can handle a new user group such
19 sport hunters. I don't think the area can -- it barely
20 sustains the people. You know, a lot of people go over there
21 and come back with no moose. So -- and that's all federal
22 land, so there's something we can do there.

23

24 MR. MATHEWS: All right. Well, then I'll move on if
25 that's

26

27 MR. STICKMAN: So I guess this group here, we can write
28 letters or we can find out the information from the state like
29 Jack says because it's all federal lands, so they have to
30 report to the feds. They have to be able to tell us how many
31 guides go back there, how many assistant guides go back there,
32 and how many moose they actually kill back there.

33

34 MR. MATHEWS: If I understand what Micky is saying, it
35 would be a letter to the state, I think, and, somebody correct
36 me, it'd be more appropriate that it would go to the refuge, if
37 we're talking about guides. But I don't know. Maybe Pete can
38 help me in this, because they have to report their harvest to
39 the state and to the refuge, also?

40

41 MR. STICKMAN: I mean I thought we were here to protect
42 subsistence use.

43

44 MR. MATHEWS: We are. What I'm trying to do is to make
45 sure that your concern is properly addressed, so Pete may be
46 able to

47

48 MR. MORGAN: Pete?

49

50 MR. DEMATTEO: Mr. Chair, what Vince says is correct,

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1 but I do have to point out to Micky that not all of the Flats
2 is federal land. Some of it is state land, so you'd have to
3 get some of the information from the state's Board of Guides to
4 get that component as well.

5
6 MR. STICKMAN: Well, there couldn't be very much state
7 land back there because there's a lot of Native allotments back
8 there, too.

9
10 MR. DEMATTEO: I think at the break see Orville. I
11 think he has a map showing some of that.

12
13 MR. MATHEWS: Well, I think what -- I think the way out
14 of this is that he's requesting that data be provided on guided
15 uses - I assume outfitters, also, if it's available, if that
16 exists - on the northern portion of the Innoko Refuge and then
17 that staff will sort it out. I gather we'll have to address
18 these letters both -- to the agencies that need to have it
19 addressed. I suppose that would be the best way instead of
20 debating the makeup of the land at this point and all that.
21 Does that make

22
23 MR. STICKMAN: Well, you see what I'm getting at?
24 There's a group here. We're not doing our job if we're not
25 protecting the subsistence users back home, you know.

26
27 MR. MATHEWS: Right.

28
29 MR. STICKMAN: That's our main concern.

30
31 MR. MATHEWS: I think I'll just be real honest with
32 Micky. I think what we need to do is to get the data
33 collected, that both the GASH area and the Koyukuk one - and
34 let the record reflect this, that I'm turning red - are big
35 experiments of what we're doing here. And the board had
36 difficulty dealing with this whole cooperative management
37 strategy, to put it mildly. The board is generally a
38 regulatory board that passes actions on it. We're talking
39 about planning. That's a new concept, a new authority that
40 they have reservations on. So I think with the Koyu Flat ones,
41 I think what we need to do is what you said, get letters out
42 that you need, the council needs information on the uses in the
43 Koyu Flats and then we'll see how these other processes in the
44 GASH and the Koyukuk go. And the council can revisit that
45 information. I don't know if we can get it by the next
46 meeting, but in a reasonable time. Then, see if that strategy
47 that's going on in these two other areas needs to happen for
48 the northern portion of the Innoko. Does that address it?

49
50 MR. STICKMAN: I just don't want to see it die, you

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1 know. I mean

2

3 MR. MATHEWS: No, I don't think you'll let it die. I
4 know Micky from a few meetings now. I've got a faint feeling
5 my phone will be -- he'll be on my phone quite a bit.

6

7 MR. MORGAN: Ida?

8

9 MS. HILDEBRAND: Ida Hildebrand, staff committee
10 member, Federal Subsistence Board. This problem keeps coming
11 up every year and I'm getting concerned that every year we say
12 we don't understand what the problem is. Part of the requests
13 that I've been hearing for the last three years, not only from
14 this council but from other regional councils, is if you do not
15 have money for studies, then tell us what studies have already
16 been done on resources in our respective regions. That's one
17 request. The other is how late or how old are these studies?
18 If they're too old to be of value to us, we want new studies or
19 we want surveys that will update these studies and the data
20 that's already available. And, as far as management, under 805
21 and the Annual Reports, it does refer to management plans that
22 this council is supposed to be involved in. And I agree that
23 there is -- everybody says there isn't money and yet when it is
24 a high priority for any agency whether it's state or federal,
25 those priorities are funded for studies. So I would encourage
26 you to restate your request for studies or to restate whatever
27 data it is. And the data that was being requested in your last
28 Annual Report made reference to the fact that your proposals
29 were being defeated because they said they had insufficient
30 information or insufficient data, and that was the frustration
31 of the councils, saying if you're going to refuse us because we
32 have insufficient data, then get the data we need or tell us
33 where to find if it's already been -- if there have already
34 been studies.

35

36 MR. MORGAN: Ron?

37

38 MR. RONALD SAM: Mr. Chairman, thank you. I believe
39 that we do or we have been attempting to gather up all the
40 studies or the data that could be compiled through these
41 studies. We know that Micky's area and the Koyukuk River area
42 is being well-documented for the last few years and I think, as
43 Micky stated, that is part of our job. But I think the main
44 concern that we're hung up on right now is the rules and
45 regulations that are covering the guides. Right? And the land
46 issue. And I think that sooner or later, we'll have to get
47 into or gather or get the information from some place
48 concerning these guiding activities.

49

50 MR. MORGAN: George?

1 MR. SHERROD: Mr. Chair, I think that if I'm hearing
2 things correctly, if the concern is the guides, my suggestion
3 would be that in your Annual Report you request a report on
4 guiding activities within your region. Make it carte blanc. I
5 can't guarantee what will happen when it gets there. I will
6 say that I am willing to work on that report if my superiors
7 deem it to be an appropriate thing, and I can't believe it's
8 not. Because of timing constraints with going through the
9 proposal analysis and so on, I think we'd be looking at next --
10 a meeting a year from now that that report could be ready. But
11 if -- there seems to be a lot of unknowns about the level of
12 guiding operations. You have a lot of questions; we don't have
13 the answers because no one has really looked at it. I think
14 the best way to address this at this time is to put that as a
15 request and then we can look at it next spring or next fall, I
16 guess it is, and then try to address what's going there. But
17 in your Annual Report, request information on that level of
18 guiding activities in that region, both on federal and on
19 nonfederal land.

20
21 MR. MORGAN: Also with the guiding, we said put
22 floating and outfitters because I don't know if they would --
23 if we just specify guiding, then they just put the guiding.

24
25 MR. SHERROD: Well, we can try those outfitters. I'm
26 not sure -- a lot of that's not documented, but we --
27 certainly, we can pull together the information that is
28 available. And I'm sure Orville with the refuges and stuff
29 will work with us on getting that material because a lot of
30 that permitting stuff is in their hands.

31
32 MR. MORGAN: Do we need a motion to request this or
33 should we just

34
35 MR. COLLINS: No, just put it in the Annual Report.

36
37 MR. MORGAN: Vince?

38
39 MR. MATHEWS: We can do like I did awhile ago, that it
40 seems to be a consensus by the board here -- by the council
41 here that in the Annual Report there be requests for guiding
42 activities within the region including both federal and state
43 lands and that if data exists on outfitting -- outfitters,
44 excuse me, is done. So I don't hear anybody objecting to that
45 consensus. We can go by consensus.

46
47 MR. MORGAN: Consensus, yes.

48
49 MR. MATHEWS: I'm gearing you up. When we get into
50 fisheries, if that happens, I'll be doing this a lot more

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1 because the record needs to reflect that. The record doesn't
2 record nodding of heads. So, anyway, I got it.

3
4 MR. MORGAN: George?

5
6 MR. SHERROD: No, I was going to -- if possible, could
7 I ask Ida a question? You ready? Do you think that the -- how
8 receptive do you think the board will be to this or will they
9 dismiss these operations as outside of the scope of this
10 program?

11
12 MS. HILDEBRAND: You mean as far as addressing guiding
13 issues?

14
15 MR. SHERROD: Guiding, yes.

16
17 MS. HILDEBRAND: I think with the current ongoing
18 discussions about co-management and cooperative management that
19 they'd be more receptive and that if there is cooperative
20 management with the state or with tribes or whomever, that this
21 council or any council can request that a certain percentage of
22 monies be earmarked for studies or for that cooperative
23 management effort. But it still -- I cannot speak for the
24 board. They are free to say yes or no to anything, but at this
25 point I think they're more open than in the past.

26
27 MR. MORGAN: Pete?

28
29 MR. DEMATTEO: Mr. Chair, just this one point of
30 clarification. In your Annual Report, you may want to request
31 information on guides and air-taxi operators. It's immaterial
32 whether or not the air-taxi operator rents you a tent as an
33 outfitter, so I think that the information you're looking for
34 is air-taxi operators who operate on federal and nonfederal
35 lands in your region.

36
37 MR. HUNTINGTON: For the record, Orville Huntington
38 from Koyukuk Refuge. I did nod my head yes when George asked
39 if we would work with them on this and I think the other
40 users -- probably the outfitters and air-taxis should be --
41 their actions should be evaluated. I know there was a lot of
42 wasted caribou meat this year from, I believe, it was the Tag
43 River. Somehow during the storms a lot of the planes were
44 delayed by a week, so it backed operations up. I think there
45 was a lot of people that weren't happy. We'll have more
46 information and we'll work with your office. We are a little
47 short on data around Huslia as far as biological data for
48 moose. We've got data for Micky's area. Henry's, I'm not
49 sure; we'll check.

50

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1 MR. MORGAN: Angie?

2

3 MS. DEMIENTIEFF: Mr. Chair, I'd also like to include
4 the fresh water permitholders who are sitting in the middle of
5 Reindeer Lake right now saying they're catching and releasing
6 pike, but in reality they're shooting moose and hauling them
7 out by float plane. We have two fresh water permitholders
8 sitting in Reindeer Lake at the time. One is a company based
9 out of Texas and one is a local person.

10

11 MR. MORGAN: Vince?

12

13 MR. MATHEWS: We have a real bad echo in here. If I
14 understand Angela correct, that she would want data on -- what
15 was it? Fish guiding? Fish guides? No?

16

17 MS. DEMIENTIEFF: No, those people that the State of
18 Alaska who is issuing these fresh water permits to, they're
19 using the fresh water permit to actually bring in hunters in
20 the fall. When you see a plane -- people come off the plane
21 there to supposedly go pike hunting, it's not the fishing rod
22 they're carrying but a rifle. So that's not fresh water
23 fishing.

24

25 MR. COLLINS: I'm wondering, is that the six-pack
26 license operators? You mean they're just taking people out on
27 boat rides, commercially hauling people by boat?

28

29 MS. DEMIENTIEFF: No, they cover it by saying we have a
30 fresh water permit.

31

32 MR. MATHEWS: If I understand correctly, they're issued
33 one permit and doing another activity

34

35 MS. DEMIENTIEFF: Exactly.

36

37 MR. MATHEWS: that's not underneath that permit.
38 That's an illegal activity and I don't know how I'm going to
39 get that data.

40

41 MS. DEMIENTIEFF: Just go to the lake and ask who owns
42 that boat and go across to that big lodge and ask who owns it
43 and you'll get the information and how many hunters they
44 brought out.

45

46 MR. GOLEMBESKI: Vincent Golembeski, Alaska Department
47 of Fish and Game, Commercial Fisheries. Right now at this
48 point in time there aren't any fresh water fishery permits
49 issued by the department in the Lower Yukon area, from which
50 you're at. So I'm not sure where you're coming from with that.

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1 I know some people have gotten sport charter vessel license to
2 run some businesses like that, but no one has applied for a
3 fresh water commercial fishery permit in the Lower Yukon in the
4 last three years.

5
6 MS. DEMIENTIEFF: Thank you. But, you know, about
7 three years ago is when the problem came up and at the time we
8 scolded Fish and Game about why didn't you come to our town and
9 talk to us. We live there. We're in Holy Cross. We live in
10 Shageluk. We see these people. Why do you issue these permits
11 without talking to us first? We didn't have any (inaudible -
12 chairs moving), but this is what the local permit is saying; he
13 has a permit to haul these people around.

14
15 MR. GOLEMBESKI: I'm not sure what permit they have
16 because, like I said, the department hasn't issued any
17 commercial fresh water fisheries permits on the Lower Yukon for
18 at least three years and it might have been four.

19
20 MS. DEMIENTIEFF: But this is what they're saying they
21 have.

22
23 MR. GOLEMBESKI: Yeah. Anyone can say they have a
24 permit

25
26 MS. DEMIENTIEFF: For catch and release -- catching and
27 releasing pike, but they're actually catching and killing
28 moose.

29
30 MR. GOLEMBESKI: Okay. Yeah.

31
32 MR. MORGAN: In other words, they're operating outside
33 of the scope of their permit?

34
35 MR. GOLEMBESKI: Right. But they don't have a permit
36 to begin with, a legitimate permit to begin with, you know.

37
38 MR. MORGAN: Thank you.

39
40 MR. GABE SAM: Mr. Chair, my name is Gabe Sam with the
41 Tanana Chiefs Conference. What we talked -- what I talked
42 about yesterday about these guiding operations, I'd just like
43 to go on record that what Micky is talking about is starting in
44 the Koyu Flats is the problem that we are facing now. And as,
45 you know, the subsistence that you guys are talking about is --
46 that's the most important issue up here on the Koyukuk River
47 and, you know, I think there needs to be more stricter
48 regulations on these guide outfitters. And they have -- they
49 bring in assistant guides, but basically they're operating as
50 guides themselves and they're not closely monitored, they're

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1 not watched. I don't know if U.S. Fish & Wildlife goes up
2 there into the refuge and, you know, do like a spot check on
3 them to see that they're, you know, meeting the requirements.
4 And, you know, when I was in Huslia, there was planes coming in
5 with rubber rafts and small motors and they haul in their own
6 gas as well, and they float down the river. And, you know,
7 we're getting reports that they found boats, small boats on the
8 Koyukuk River that had little notes on them, "If you found me,
9 you can keep me," you know. They just abandoned their boats
10 because it's -- I don't know what it is. Their hunting trip is
11 over? I'm just curious of how they got to the -- you know, to
12 Huslia to fly out. Somebody has to fly them out. And, you
13 know, we're also getting reports that there are unregistered
14 guides going on in Huslia. You know, these things have to be
15 really closely looked at. It's a very lucrative business and
16 if we don't watch it, it's going to get -- it is already out of
17 hand. So, Tanana Chiefs would just like to go on record that
18 we, you know, would like to look at this. If at all possible,
19 the specific guides I was talking about yesterday, we should
20 reopen and revisit, you know, for him to still have a permit to
21 guide.

22
23 MR. MORGAN: Ron?

24
25 MR. RONALD SAM: Well, I just wanted to reiterate that
26 we are working on our Annual Report, right? And I think that
27 we've gone as far as we can as far as the guiding activities
28 go. What we'll have to do is to change hats and tonight go
29 into guiding activities with the advisory committees dealing
30 with the state. I think that's as far as we can go on guiding
31 activities at this time.

32
33 MR. MATHEWS: Okay. Then I'll move on to the remaining
34 couple of items.

35
36 MR. RONALD SAM: He has

37
38 MR. MATHEWS: Oh, I'm sorry. Micky? Sorry.

39
40 MR. STICKMAN: Before you move out of the guiding area,
41 there's just not -- there's not only guides, there's
42 transporters out there, too. They get a transporter license
43 and they can take people out and drop them off. That's what
44 Gabe was just mentioning. They bring their own inflatable boat
45 or own little kicker and they get dropped off for so many days
46 and then whoever transports them out there goes up there and
47 picks them up and -- but all he has is a transporter license.
48 But they can bring people into the area for money and just drop
49 them off and leave them out there; no guide, no -- there's no
50 protocol. Just drop them off and let them hunt at their will.

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1 MR. MORGAN: Can we address this to blanket these
2 activities? Pete?

3
4 MR. DEMATTEO: Mr. Chair, that would fall in line with
5 what I said before about air-taxi operators. In this sense,
6 these guys are in boats operating under the same method where
7 you just bring people in the area and drop them off and from
8 that point on, they're on their own.

9
10 MR. MORGAN: Yeah, I hope I don't kind of make anybody
11 angry here. We're getting repetitive. We're starting to
12 repeat. For time constraints, I'd like to continue with our
13 Annual Report. Vince?

14
15 MR. MATHEWS: Okay. The next item, hopefully, we'll
16 have it clearer. Basically, you wanted a letter sent to the
17 appropriate state and federal agencies that run a check
18 station. It's misportrayed in this. It was done -- anyway, it
19 was done by staff that didn't realize that there was a check
20 station there. You were asking that it be a dual purpose check
21 station or a check station that would also deal with law
22 enforcement and possibly be seven days a week. The board has
23 responded, since that's beyond their authority to oversee check
24 stations, they referred that to the appropriate agencies. And
25 in your notebook or your file folder is the letter that was
26 sent to the State of Alaska on that and I believe it was also
27 sent to Bureau of Land Management and we haven't received a
28 response from them. I don't know if the state has any new data
29 today or not on that. This is concerning the Dalton Highway
30 check station.

31
32 MR. MORGAN: Jack?

33
34 MR. REAKOFF: Mr. Chairman, I was the one that brought
35 that up and my primary concern was that they -- any agency
36 monies that were spent on the check stations which certain
37 agencies help man the check stations, that they at least
38 enforce the wanton waste laws. That was the basis of that.
39 I'm sure those agencies all attend our meeting and conveyed
40 that information, so I haven't read a report yet of what
41 happened at the check station, but I do know that there was
42 more enforcement down there this year.

43
44 MR. MORGAN: Vince?

45
46 MR. MATHEWS: That's pretty much it on it. We'll have
47 to wait to see if there's a response and then see if the
48 situation continues. Okay. The next item we talked about
49 yesterday, but I need to just cover it for the record and then
50 there may be further discussion on it. You asked the board for

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1 guidance on trapping and customary trade in National Park
2 Service lands. This is the same issue that you sent to the
3 regional director for National Park Service. The board
4 recognizes the importance of trapping and customary trade, but
5 considered this as an internal matter for the National Park
6 Service and beyond the authority of the board. So that is the
7 response from the board. And you did have discussion on that
8 yesterday, so I'll leave that for you to decide on further
9 discussion.

10
11 MR. REAKOFF: Mr. Chair?

12
13 MR. MORGAN: Jack?

14
15 MR. REAKOFF: We'll take this up with the subsistence
16 resource commission, and there are still some issues to resolve
17 with this, but since the board feels it's within the park
18 service realm, we'll deal with that with the SRCs.

19
20 MR. MORGAN: Okay.

21
22 MR. MATHEWS: So if I understood that correctly, then,
23 the council is going to work through the SRC on this issue of
24 use of firearms for trapping in park lands and the customary
25 trade issue.

26
27 MR. MORGAN: Ron?

28
29 MR. RONALD SAM: Yes, thank you, Mr. Chairman. Yeah, I
30 have complete confidence in both Jack and Pollock Simon at this
31 time. I think that we've been working fairly close together
32 and I would like to see them do their best. And I'd like to
33 extend our backing. You know that we'll be behind you guys.

34
35 MR. MORGAN: Vince?

36
37 MR. MATHEWS: Did you -- no? Okay. Sorry. Getting
38 nervous here, I gather. That's all the items that you had in
39 your report that the board responded to. So I've noted that
40 you would want in your next report obviously the issue on
41 guiding, outfitters, transporters, et cetera, et cetera, on
42 that. Are there any other items in the Annual Report? For the
43 new members and to refresh the other members, the Annual Report
44 is a part of the 805 section which defines or establishes the
45 regional councils. The annual reports are an opportunity to
46 bring forth issues that generally you cannot resolve under
47 regulations or changes in seasons and harvest limits, but the
48 Annual Report goes beyond that. It is specified and I'm going
49 to kind of quote right here from Section 805, is that the
50 Annual Report should include an identification of current and

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1 anticipated subsistence uses within a region. It also should
2 address an evaluation of current and anticipated subsistence
3 needs for the region and then the third is recommended strategy
4 for management of fish and wildlife populations within the
5 region to accommodate those uses and needs and then, finally,
6 recommendations concerning policies, standards, guidelines and
7 regulations to implement that strategy. Just so you know, that
8 is the way it's outlined in Section 805 of ANILCA. So, this is
9 now a time open for additional topics beyond the guide
10 discussions. I'm not pushing you to add to the Annual Report,
11 but many of you I've talked to individually, as your
12 coordinator, I see the Annual Report as a very powerful tool in
13 your tool kit that has to be used selectively, but it is a
14 powerful tool because it notes to the board and to the
15 secretary concerns that you have and keeps the feeling of your
16 interests and your concerns alive before that body, in addition
17 to proposals and regional council recommendations.

18
19 MR. MORGAN: Jack?

20
21 MR. REAKOFF: Mr. Chairman, I would like to see on our
22 Annual Report that the Federal Subsistence Board reflect the
23 council's deep commitment to the wolf snare -- pro wolf snare
24 issue and I would like to see that the Federal Subsistence
25 Board, at least for the Western, make a news release for the --
26 in pro -- in support of pro wolf snaring. And I'm not sure if
27 that can be done, but I would like that to be -- we would also
28 like to be on record in our Annual Report as being pro wolf
29 snaring. And I'm not sure, is that within the -- I know that
30 the board has made news releases? Is that a possibility? Can
31 we

32
33 MR. MATHEWS: Well, I heard two things from Jack,
34 Mr. Chair. The one was that the council would be pro wolf
35 snaring and that you asked if the board could do a press
36 release in support of that. I'm going to duck on that one and
37 turn it over to -- we have a staff committee person here and we
38 have a leadership team wrap on that to address because I -- my
39 guess is the board would not get involved in that, but I'm
40 ducking. It would be Ida and Bill on that, but I apologize
41 for

42
43 MS. HILDEBRAND: I don't mind. I'm paid for this. As
44 far as the council coming out and saying that they're pro wolf
45 snare, the council is free to say whatever it wishes, but to
46 ask the Federal Board to come out and do a press release saying
47 they are pro wolf snare, I would guess they would be reluctant.
48 And my guess is because of the controversy that happens so
49 readily. So I would assume that you would be more successful
50 making the recommendation to the board to help you in your

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1 proposals or whatever you do, but to put it on the front page
2 of the paper is -- you're going to draw unneeded fire against
3 something you desire. But the board, if you come up with your
4 reasoning and your showing of subsistence purpose, will more
5 than likely support you. But if you're asking them to put a
6 red flag out there in the public and wave it around, I rather
7 doubt that they would. But, again, the board is free to do as
8 they please.

9
10 MR. MORGAN: Ron?

11
12 MR. RONALD SAM: Yeah, Mr. Chairman, if I understand
13 Jack right, just like we -- a consensus reflected in our Annual
14 Report that we are pro wolf snare, is that possible or

15
16 MR. MATHEWS: Oh, yeah, we -- Ida confirmed that to the
17 council.

18
19 MR. RONALD SAM: Because we are on our Annual Report.
20 I'd like to see that, too, a general consensus.

21
22 MR. MORGAN: Ray?

23
24 MR. COLLINS: Maybe we could state it a little
25 differently in that -- stating going on the record that wolf
26 snares have been a longstanding traditional way of harvesting
27 wild furbearers or something like that and they hope that the
28 board will support the continued use of those on federal lands
29 or something like that. That would allow the continued --
30 rather than talk about the specific initiatives out on that,
31 that they would continue to support the use of those on federal
32 land in recognition that that's a longstanding traditional way
33 of harvesting furbearers. Something like that. Does that
34 sound

35
36 MR. MORGAN: Is that -- I kind of -- it is a
37 longstanding traditional use. You know, it's got a big, long
38 arm and big ramifications. Do we snare rabbits? Do we snare
39 beaver?

40
41 MR. COLLINS: That's right.

42
43 MR. MORGAN: I mean I think this snare -- wolf snare
44 issue is just a -- it's got a long -- it can affect -- I mean
45 we do a lot of snares, I mean, not only wolves. It's got a big
46 implication, so why

47
48 MR. COLLINS: That's right, it's much broader than
49 that, yeah.

50

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1 MR. MATHEWS: Okay. I think I get the understanding
2 that we would use this continuation instead of focusing just on
3 the ballot initiative that the board would support this long,
4 continuing this use of -- this practice of snaring. Now, for
5 all the members, the way the Annual Report is, I draft it up, I
6 run it by the chair, the chair looks at it and says you've got
7 it pretty right or it needs to be changed. Then that draft one
8 comes before you at the next meeting and then you go, yep,
9 really good, or, nope, need to change, or additional items. So
10 it's going to be back before you, but just so the new members
11 and others realize the one that comes back to you, the chair
12 kind of looks at before it goes back before you. Okay. Any
13 other items for Annual Report? Okay. Hearing none, then I
14 think we're done with that agenda item. And then the record
15 will reflect that most of the actions put in the were Annual
16 Report were based on consensus, not motions and votes; that
17 everyone was free to share if they had some concerns.

18
19 MR. MORGAN: Do we need a motion to accept the Annual
20 Report you guys presented?

21
22 MR. MATHEWS: You can do a motion that all the
23 consensus items would be -- if you would like, sure. If that's
24 what

25
26 MR. MORGAN: Then we'll just continue, okay, with
27 consensus.

28
29 MR. MATHEWS: Right. If you want to do a motion that
30 the discussions to this point on the items reached by consensus
31 would be included in the Annual Report, that'd be fine. I
32 think we have a clean enough record based on myself
33 interjecting that it was based on consensus, that we're okay.

34
35 MR. MORGAN: Uh-hum.

36
37 MR. MATHEWS: Unless there's a council member that has
38 a concern.

39
40 MR. MORGAN: Okay. Next on the agenda is Subsistence
41 Issues Review Proposals.

42
43 MR. MATHEWS: So that would be

44
45 MR. MORGAN: George?

46
47 MR. MATHEWS: George with the

48
49 MR. SHERROD: Me? Oh, what am I doing?

50

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1 MR. MATHEWS: C&T discussions.

2
3 MR. SHERROD: Oh, C&T. Okay.

4
5 MR. MORGAN: C&Ts.

6
7 MR. SHERROD: You have under Tab I a short report that
8 was sent out regarding C&T. As Carl pointed out yesterday, the
9 issue of C&T determinations has been a big concern for the
10 councils. The board, in response to this, appointed a
11 committee. The names of the individuals who are on this
12 working group or committee are listed in this paper, so I'm not
13 going to go over them because we're kind of short on time. The
14 intent of this letter or this mini document that was sent out
15 was to elicit your input. Now, that input can be either as a
16 collective body and I would point out that last year you took
17 somewhat of a collective stand in your black bear -- or
18 proposals by saying you didn't want to unnecessarily limit
19 other people, or it could be individual voices. The idea
20 behind this is we're going to bring all this together and bring
21 it back and no idea is to be considered, at this point in time,
22 too crazy even though, you know, there may be some. But we
23 shouldn't feel that anyone has to feel constrained and any
24 member can say anything. The primary questions that are
25 addressed here are, of course, why make C&T determinations?
26 And C&T determinations are part of the regulatory process that
27 is designed to implement ANILCA. So I think the first question
28 you have to answer to yourselves is: Why are we doing this;
29 how does this implement the goals of ANILCA? The second
30 question is if, in fact, it is important to do C&T
31 determinations, is the way we're doing them now adequate or do
32 we need to make some changes and what are the potential changes
33 that we would institute in terms of changing the process for
34 coming up with C&T determinations?

35
36 Within this document there were provided a number of
37 potential options and these options are just examples. These
38 aren't you choose from one of these or support one of these;
39 these are just examples. One was to stay with the current
40 eight-factor approach. There was also a modified factor
41 approach to try to retain sort of the essence of the eight
42 factors. One approach put out that was put forward by some of
43 the councils - and these approaches or options were drawn from
44 testimony and deliberations on the councils across the state -
45 was to have council recommendations that maybe the councils
46 would come up with their own set of criteria for their own
47 specific regions on how to do C&T determinations. Eastern
48 Interior last fall adopted the concept of unit and surrounding
49 subunits under the belief that these areas were not generally
50 so big that a person would not use the units in or the

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1 surrounding subunits, realizing that it is not an ideal fix,
2 but it was sort of way of putting what they've seen as reality
3 within the existing regulatory structure. And, of course,
4 there was the option to not do C&T at all which was sort of the
5 approach you guys took in saying we're not going to it until we
6 actually have to with black bear. On this handout on page 2, I
7 want to explain. There's a little bit of confusion as to what
8 happens without a C&T determination and it talks about the 804
9 process. It's important to keep in mind that the 804 process
10 exists whether we have a C&T determination or not. So, I
11 guess, Mr. Chair, what I would suggest this group do is maybe
12 go around the table and deal with these questions specifically
13 as individuals: Do we need C&T, first, and then after a
14 discussion decide what might be the best way to deal with it.
15 As I say, anything you say is going to be worked into a new
16 report that will come back before you in the spring in attempts
17 to deal with this. I mean the board is aware this is a very
18 complex issue and the intent of this first round is simply to
19 try to put your wisdom on paper so we can massage it and
20 hopefully come up with a better solution to the problem at
21 hand.

22
23 MR. MORGAN: Ron?

24
25 MR. RONALD SAM: Yes. George, I'm not sure I
26 understand what you want.

27
28 MR. SHERROD: Well, the first thing I want to know -- I
29 mean the first thing the board wants to know is your feelings:
30 Do we need to do C&T and what is the intent of C&T? And we've
31 heard the expression that C&T -- or the opinion with different
32 council members that C&T limits subsistence users. Then there
33 is the opposite spectrum that says C&T protects subsistence
34 users. So we get these two diametrically opposed views and
35 there are probably some cases in which it does both; it either
36 protects or it limits. Black bear, for example. This body
37 last spring decided that this was actually a limiting of
38 subsistence opportunity, not a protection. But there probably
39 are cases where you reach a point where you're near an 804, and
40 you sort of expressed this at the same time, if you reach a
41 point in which you have a resource that's in crisis, then you
42 need to protect the local users and maybe do something short of
43 getting into a full-blown 804 process; another step in the
44 system, so to speak. So, I guess the question here is, in your
45 minds, do you think C&T protects subsistence or do you think it
46 limits, or does it do both? And there's -- at this point,
47 we're not looking for a right answer; we're looking for ideas
48 and comments.

49
50 MR. MORGAN: Ron?

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1 MR. RONALD SAM: Yeah. Thank you, George. Again, I
2 would like to state that at that meeting we felt, and I still
3 feel, that we limit as a subsistence activities by going into
4 the C&Ts and determining C&Ts. We do have emergency closures
5 in place and I think that's about all the protection we need
6 because there are times when we'll have plentiful renewable
7 resources and there are times when we need to cut it off. And
8 as long as the public is aware that we do have these emergency
9 closures in place, I think we can live with that because, as I
10 said before, I think that these C&Ts limits our activities,
11 subsistence activities.

12
13 MR. MORGAN: Jack?

14
15 MR. REAKOFF: I think that the C&Ts that have been
16 developed up to now have been the priority species and the
17 species of the most contention. I feel that C&T is a -- should
18 be in place for certain species and that the method that's been
19 used currently has been -- is a pretty good and expeditious
20 method of making these determinations, if needed. But I also
21 feel that C&Ts in the future could come up, there could be
22 species that decline and maybe determinations -- the
23 opportunity to address C&Ts should be there on a yearly basis
24 for the councils. But, currently, I think most of the real
25 critical C&Ts have been taken care of.

26
27 MR. MORGAN: Ron?

28
29 MR. RONALD SAM: Yeah, I have a question. I see that
30 Rick Demientieff, Bill Thomas, Craig Fleener, and Dan O'Hara
31 are addressing C&Ts. How long are their terms and what power
32 do they have?

33
34 MR. SHERROD: They're the council representatives on
35 this. Ida is also on the group along with other staff
36 committee members and, as I say, not to talk for Ida and she
37 can certainly correct me if I'm wrong, I would think she wants
38 to talk, but their job was to try to facilitate bringing all
39 this information together. I think Ida has some insights. It
40 might be worthwhile bringing her up to the table.

41
42 MS. HILDEBRAND: Okay. The C&T concerns were raised by
43 the councils on numerous occasions, this council and other
44 councils, and the boards themselves have also addressed our
45 concern over the C&T process. At the federal board meeting
46 that was -- or not meeting, the work session with the council
47 chairs last year, it was again addressed and the board said,
48 okay, let's look at it. Perhaps it's time we should look more
49 seriously at it. And that they didn't want all staff
50 committee, all council, all board, so they appointed council,

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1 staff committee, and board members and our task as a task group
2 is to gather the information from what we already know is in
3 the program, to consult with all the regional councils for
4 their direct input not only through the council representatives
5 that are named to the task group, but directly from the
6 councils as at this meeting. And that task group is, again, to
7 bring this information together in November and then present it
8 to the board. The board will decide what it wants to do at
9 that point. From some of the other council meetings that I
10 have been to this fall, the councils range in everything,
11 basically what you said. Some of them like the C&Ts that are
12 already on the books and want to keep those. A little backup
13 for the new members: The customary and traditional
14 determinations were adopted by the federal board from the state
15 system, but modified in their application. The state, in the
16 beginning, used it more as criteria, meaning they wanted you to
17 meet as many of these factors as possible, although Elizabeth
18 Andrews said they generally look at three of them. And the
19 board also realized in addition to the eight factors -- the
20 federal board called them "factors" not criteria and said they
21 were just guidelines. They listened to the testimony of the
22 regional councils and recommendations of the regional councils
23 and to other public testimony of the subsistence users and
24 other data. "C&T only" means that those communities with C&T
25 have a right to hunt the species in that area. It doesn't have
26 anything to do with bag limits or methods. C&T just says you
27 have the right to hunt; for instance, you have the right to
28 hunt caribou. Bag limits and methods are means of protecting
29 that herd once you have established your right to hunt. So C&T
30 just establishes who hunts. If there's no C&T, all residents
31 of Alaska can hunt. If there is C&T, then it is for those
32 communities that are listed. And the complaints of the
33 councils have been that you use this information or lack of
34 data or lack of studies against us and we don't like it, so we
35 want to change it. And some of the councils have said that
36 keep the existing C&T, whatever you have already studied and
37 have already said that we have, but henceforth - meaning going
38 looking in the future, how are we going to do this - we want to
39 make these changes and they have been all over the board on
40 changes. Some of them want to keep the eight factors as
41 guidelines over there; others want to eliminate some of them or
42 reduce them; others are saying we want to weight them. Those
43 factors do not have more weight than the oral testimony, the
44 oral history, and the testimony of the subsistence users.
45 Others stated they want to consider traditional hunt areas and
46 yet others have stated if you have C&T for caribou in this
47 region, you have C&T for anything else that's edible in this
48 region, whether it flies, swims, crawls, runs, or whatever. So
49 those are the kinds of information we've been receiving. There
50 has been absolutely no decision -- the final decision will be

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1 by the board and the board will come back to you before it
2 makes that decision.

3

4 MR. MORGAN: And another thing, these C&Ts are only
5 going to come into effect when there's a shortage. If there's
6 no shortage, they kind of -- right?

7

8 MS. HILDEBRAND: Under the current system, unless there
9 is C&T, you don't have a right to hunt that is different from
10 anybody else. A "no determination" under the federal system
11 means that anyone in Alaska can come here to hunt an animal
12 that wasn't designated. C&T determinations, for instance, if I
13 can go back to using caribou -- if Allakaket has C&T for
14 caribou and it lists the other villages on the Koyukuk River,
15 it means the people from other regions can't come here to hunt
16 under the federal system. They can come here to hunt under the
17 state system or other systems.

18

19 MR. MORGAN: Ron?

20

21 MR. RONALD SAM: Yeah. How long will this C&T board or
22 committee be in effect?

23

24 MS. HILDEBRAND: I believe after this fall session when
25 we've heard from all the councils and we do our report to the
26 board, we're basically dissolved unless the board wants to do
27 something else.

28

29 MR. MORGAN: Ray?

30

31 MR. COLLINS: Yeah. Mr. Chair, I concur with what Jack
32 was saying, that we need to keep the C&T that we already have
33 in place because those are on some of the critical ones. In
34 the GASH area, for instance, you know, if you drop C&T in that
35 area, you would open that up for any subsistence to come in
36 when you had a winter hunt there and the resource couldn't
37 stand it possibly. So you would have to be more restrictive
38 when we open things, if it is just open to anybody. As it is
39 now under the state system where every state resident is a
40 subsistence user, so when you open a subsistence season, it's
41 kind of meaningless. I mean, wide open. The Denali went
42 through some of these because they have the -- on page 3 they
43 have the modified or revised factors in there and we looked at
44 some of those specifically. I don't know if you want to
45 consider -- like No. 1, they recommended the change that they
46 drop the wide diversity. The reason for that is that in many
47 areas now, people are mainly interested in moose or caribou.
48 They're no longer regularly going out and snaring rabbits and
49 doing all the things -- does that mean they're not being
50 customary and traditional now because they only hunt moose? So

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1 we were saying that if you drop that, then it would read that
2 you have a reliance on fish and wildlife resources, longterm
3 consistent pattern of use in specific seasons with a reliance
4 upon fish and wildlife resources rather than a wide diversity.
5 I don't know that -- that was one thing that -- the other one
6 was under No. 2, in the patterns there we wanted to add the
7 words "proximity to resources" so that influence by local
8 characteristics and proximity and -- of resources reasonably
9 accessible from that area and so on. So that in some places in
10 doing C&T, you do look at who is closest to that. And then we
11 added a sixth one that we didn't feel was covered in here in
12 that in determining C&Ts, local traditional knowledge from
13 residents, commissions, council members representing community
14 areas should have significant influence in making C&Ts and
15 they're not made without going back and really relying on the
16 elders in the area if we have that history of knowledge about
17 those, to make sure that that got plugged in. Now, maybe it's
18 a given, but we felt that it should be mentioned that that's
19 where you get the information because sometimes younger people
20 aren't sure of history, too, and so if they continue to go back
21 to -- those were the three that we looked at, if you want to
22 get at them adopting these revised factors.

23
24 MR. MORGAN: All right.

25
26 MR. DENTON: Jeff Denton with the BLM out of Anchorage.
27 One thing to bear in mind, also, and this is really a specific
28 case in the GASH area, the C&Ts can be a two-edged sword
29 depending on how they're done because part of the conflict in
30 the GASH area is the upriver/downriver situation which was
31 specifically a C&T determination without the validation of the
32 upriver people for the downriver people. And, you know, when
33 we've had how many meetings, we've had some pretty, you know,
34 irritated people with people downriver being -- you know, or
35 the upriver people saying the downriver people never were up
36 there. And so you've got to have -- you know, like you were
37 saying the local knowledge and so on was not consulted in the
38 area affected. It was only from the folks downriver saying
39 that they were there. The people upriver didn't agree, but
40 that was not part of the C&T. So there wasn't a validation in
41 the affected region, and this has come up several times. So,
42 it's a two-edged sword. With no C&T, everybody can come in,
43 but when you do apply C&T, have it validated by the folks that
44 are being affected and that's something that's something that's
45 been missing in the C&Ts and it's created not only in this area
46 some problems, but in other areas problems as well. So, just
47 something to think about.

48
49 MR. MORGAN: Yes, I agree with you. There are some
50 letters out there that they refer to it was done without

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1 anybody else's knowledge in the affected area, yet they hold
2 weight. Vince?

3

4 MR. MATHEWS: Mr. Chairman, two things. The items that
5 Jack talked about -- I mean, not Jack. Ray talked about. You
6 have a copy of the Denali SRCs. I know Ray covered it exactly,
7 but if you need to see it in writing, it's in front of you.
8 The other issue on C&T, I know the area in discussion was GASH
9 and et cetera, but you need to realize that no matter what you
10 do with the C&T in the GASH area, the state seasons still apply
11 and so you could be as restrictive as having one community in
12 the GASH area qualifying, but there's -- they can all come up
13 and hunt under sport seasons. So, it is correct that it is a
14 double-edged sword when this was a unified program. When it's
15 not a unified program, unless you have similar actions on the
16 state side, you produce nothing. And, again, I'm stepping out
17 of my role of being neutral here, but I need to bring that up
18 because there was lengthy discussion in those meetings about
19 that and that's why it was put on hold because, in actuality,
20 go ahead and be more restrictive, but we can go up and hunt
21 under sport hunting.

22

23 MR. SHERROD: Mr. Chairman?

24

25 MR. MORGAN: George.

26

27 MR. SHERROD: I think -- as I say, the task as I laid
28 out initially is to decide whether C&T actually fulfills the
29 intent of ANILCA and, if that's the case, then the harder task
30 is to try to come up with a system that reflects reality as you
31 know it. The patterns that exist in rural Alaska in the way
32 people hunt and fish and travel to other villages to hunt with
33 relatives and so on and to take that reality and put it into
34 some sort of regulatory framework. As I say, that's what
35 basically Eastern Interior tried to do with the unit and
36 subunit approach, was to try to ensure that they had come up
37 with as close as possible, realizing there were certainly flaws
38 with this, but a means by which they could take the reality as
39 they understood it, the fact that people from Dot Lake hunted
40 with people in Tetlin and crossed over and went into the Upper
41 Copper River to hunt with relatives, and then place that into
42 some sort of regulatory framework. So, I think that's the --
43 it's easy to get hung up on the procedures and forget about
44 what the ultimate goal is in terms of what are you trying to
45 accomplish with these procedures. It's sort of like if you're
46 going to build a house, you should know what the structure is
47 going to be before you start nailing the boards up. If it's an
48 outhouse, it's going to look a lot different than a garage, you
49 know. So I would again ask that if people have thoughts on
50 what it is C&T is meant to do in terms of protecting

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1 subsistence, that those thoughts be vocalized. And, again, you
2 guys don't have to agree as a body, you don't have to agree
3 with anybody else. It doesn't matter; we're looking for ideas.

4
5 MR. MORGAN: Now, when I hear elders speak, when we
6 made that determination about the bear making it a
7 no determination, then what she's saying when I hear her --
8 maybe I'm hearing her wrong, but by making that
9 no determination, it's not by species by species. By not
10 making a determination, we open -- we say everything, right?

11
12 MR. SHERROD: No. Right now, the approach has been
13 species by species and that's one of the questions that people
14 have said as Ida pointed out. And I think we dealt with this
15 last spring. We talked about if people are out hunting caribou
16 and we know that they took moose, incidental to caribou, if
17 they have a C&T for caribou in Unit Y, they should have a C&T
18 for moose in Unit Y; sort of this understanding that hunting is
19 opportunistic. Rural residents don't say "I'm going to go get
20 a black bear and if a moose shows up, I'm not going to shoot
21 it, or that I'm going to go trapping for lynx and if I get a
22 marten, I'm going to let it go" type of approach; that there is
23 certain councils that have said if you've got C&T for -- if you
24 use an area, you use everything in that area. And that's one
25 of the potential approaches you put out. I suppose -- as I
26 said, this is a very complex problem and one of the things that
27 the Western Interior had to do with this idea if someone
28 marries out of his home community, he goes to an area where he
29 doesn't have C&T for his home community; he can't come back and
30 hunt for his parents. He isn't qualified anymore. So we've
31 even had these -- people approach -- well, maybe we should have
32 a floating C&T on an individual basis. My caution there is
33 that, you know, we could wind up with a regulation book the
34 size of a phone book. There are 260-some rural communities.
35 Even if we only did C&T for five animals, we're looking at
36 several hundred C&T determinations. But, as I say, this is --
37 the goal of this exercise right now is to get your thoughts out
38 there and give us guidance on how to capture in the process we
39 use the reality that occurs in the bush and, also, to provide
40 us with a mechanism by which we have the information available
41 which is often a big problem. This is a problem that we've
42 faced with this council; in so many of these communities there
43 simply is not research done. People know and make -- this body
44 had given the board direction through their own personal
45 knowledge, but as far as my job of going back and finding
46 documentation, in a lot of these cases, the documentation
47 simply is not there, will not be there in the future.

48
49 MR. MORGAN: You know, we knew last year when we made
50 the no determination on the black bear that it was open to

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1 everybody. Is that what you said, right? Because the C&T
2 determination was for black bear only and I thought we were
3 making a decision on that only.

4
5 MS. HILDEBRAND: Yes, that's correct, you were making a
6 decision on black bear only. And in our current yellow books,
7 when it says no determination -- black bear, no determination,
8 that means in that area where that is stated, everyone in the
9 State of Alaska can hunt black bear. Right?

10
11 MR. MORGAN: That's just black bear. That's not

12
13 MS. HILDEBRAND: Okay. But this -- what I'm here for
14 on the C&T portion is leaving whatever was there last year to
15 be whatever it is, but asking you in the future do you want to
16 change that, do you want to leave it the same. Okay? And the
17 example I use of other regions is they said if we have C&T for
18 any animal in our region, we would have C&T for every edible,
19 anything in that region. That's a completely separate issue.

20
21 MR. MORGAN: Yes, okay.

22
23 MS. HILDEBRAND: It will not change the regulations
24 that are in the book that stand until there's a proposal to
25 change them.

26
27 MR. MORGAN: Thank you.

28
29 MR. KNAUER: Excuse me, I need to correct an error that
30 has been made twice now. If it says no determination, it does
31 not mean every Alaskan can hunt. It only means rural residents
32 of Alaska. Rural residents only.

33
34 MS. HILDEBRAND: That's correct. Excuse me. I meant
35 that with -- thinking of subsistence users.

36
37 MR. REAKOFF: Mr. Chairman?

38
39 MR. MORGAN: Jack?

40
41 MR. REAKOFF: I'll say again: I think the current C&Ts
42 address the contentious species issues like moose in the lower
43 part of this region. It also shows again that there is a need,
44 as George was saying, that if somebody marries into another
45 village, there is a need for a 1344 type individual permit so
46 that they can go and utilize resources where they came from if
47 they live in another C&T area. And that's why this solicitor
48 letter should be expedited because there are individuals that
49 need this special C&T type permit. It wouldn't be a big phone
50 bookfull thing; it's just that they would be eligible to get a

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1 C&T for where they came from or were accustomed to using that
2 resource if they could demonstrate that use.

3

4 MR. HENRY: That's true about that. I know a person
5 living in Fairbanks for the last 20 some years and he has an
6 allotment and stuff behind Huslia and some of his kids live
7 there, and he had to have some kind of okay from the village, I
8 suppose, for the area.

9

10 MR. MORGAN: So, George, do you want us to have
11 direction as to which one you want us to adopt? I agree with
12 Jack, also with Ray, and if we're going to adopt those, we
13 adopt some of the concerns on the local knowledge when the
14 Denali had those included. Right, Ray?

15

16 MR. COLLINS: Yeah, I would propose you consider these;
17 that these modifications that Denali Subsistence Resource
18 Council proposed, if they are going to adopt these revised
19 factors.

20

21 MR. MORGAN: Orville?

22

23 MR. HUNTINGTON: I just wanted to support Ray's use of
24 oral history because that was one of the things that came
25 across my desk one day, was C&T and Samson's father and my
26 father used to go up to just hunt sheep, you know, up this way
27 from Huslia and I just thought I'd look out for that interest.
28 And that was just oral history passed down to me from old man
29 Joe Beattus, you know, my Uncle Fred and all those people. So
30 I'd just like to support Ray on that on the record.

31

32 MR. MORGAN: Ron?

33

34 MR. RONALD SAM: I just have the -- thank you,
35 Mr. Chairman. I just have this feeling that somewhere along
36 the line we are too restrictive and we're going to back
37 ourselves into some corner. That's the only thing that bothers
38 me. And I cannot see this council overseeing everything
39 either. At this time, I still don't know how much power the
40 C&T committee we have in place down in Anchorage has or how
41 much they can do. I'd just like to defer to them. We know
42 that we need C&T.

43

44 MR. MORGAN: Vince?

45

46 MR. MATHEWS: So, based on the discussion so far, it'd
47 be fair to say in answer to the question, do C&T determinations
48 protect subsistence uses, that you're indicating they do, but
49 you have reservations on how well they do that.

50

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1 MR. RONALD SAM: Yes.

2
3 MR. MATHEWS: Okay. Is that the feeling of all on
4 that? The reason I'm doing this is because when we meet with
5 the working group, they're going to want to know how these
6 questions were answered and I'm trying to play the role of
7 summarizing. So you do feel that they protect subsistence
8 uses, but you have concerns about them being too restrictive
9 and maybe not necessary because of their biological -- may not
10 be required for biological reasons. Okay. So is that
11 everybody's feelings on that? Okay. If that's the case then,
12 then you've gone through what's -- it's a decision tree.
13 You've gone to yes; now we go down the next step down which is
14 where we look at do we need to modify and you've already talked
15 about that. I think we're going to need some motions on that,
16 but I think what you're saying there is you agree with the
17 concepts that Denali Subsistence Resource Commission modified
18 and those are -- boy, this is going to be great on the
19 transcript. Those are modifications of a modified eight
20 factors. So, if that's what you agree, then, essentially, then
21 you would be supporting the modified five factors, down to
22 five, with these additional rewordings. Is that the wording
23 or

24
25 MR. COLLINS: No, you're adding the sixth

26
27 MR. MATHEWS: You're adding six. Six.

28
29 MR. COLLINS: which is on that traditional
30 knowledge and so on with that (indiscernible - simultaneous
31 speech) consideration.

32
33 MR. MATHEWS: Okay. Six, then. Is that -- I think you
34 need to do a motion on that, but I'm trying to get you focused
35 on where we're at. So we've gotten over the first decision
36 phase; now we're in the second decision phase and that is on
37 the modifications. It appears to be the council wants to make
38 modifications, so I'll stop and see how you want to do that
39 based on the discussions of Ray and Jack.

40
41 MR. REAKOFF: Mr. Chairman?

42
43 MR. MORGAN: Jack?

44
45 MR. REAKOFF: I'm not sure that a sixth category is
46 necessary. This wording can be inserted under No. 4 which is a
47 pattern of use which includes handing down of knowledge of
48 fishing and hunting skills and values from generation to
49 generation, and then include the local

50

0188

1 MR. MORGAN: Local traditional knowledge?

2

3 MR. REAKOFF: Yeah, language under -- inserted into
4 No. 4.

5

6 MR. MORGAN: Okay.

7

8 MR. REAKOFF: Would that be more appealing to the
9 process of these factors? I also feel that these are just
10 factors, not set in stone. You know, are they going to be
11 like -- when we do C&Ts, do we have to meet these criteria
12 or

13

14 MR. MATHEWS: No, they're not going to be and I assume
15 that Ida or Bill will correct me. These aren't like, you know,
16 if you get a C+ on one and a D on the other one and an A on the
17 other one, oh, that D is going to throw you out. No. It's a
18 cumulative review of it, but they are factors that have to be
19 looked at. And I hope I've got that right because I've been
20 educated both on the federal and state sides and sometimes they
21 mix. But it is not a check-off. It is not a whoops, you
22 failed on this one, sorry, you're out. It's a cumulative look
23 at it, a comprehensive look at it based on these factors.
24 That's why we switched from the word criteria to factors which
25 is wordsmithing, but to say that they weren't criteria, if you
26 don't pass this gate, you can't go on. So, if I understand
27 correctly, you were thinking about moving Denali SRC's
28 recommendation of 6 up to -- including that language under 4
29 under the modified one?

30

31 MR. REAKOFF: Yeah. Uh-hum (affirmative).

32

33 MR. COLLINS: You could say incorporate or add or
34 something like that and let them decide whether it's more
35 appropriate to incorporate it or add it. What about the other
36 thoughts? The wide diversity and the other -- the thinking
37 there was that patterns have changed. And even if you go into
38 the rural communities, there are people, because they're
39 working now, they don't pick a lot of berries and things, but,
40 boy, they sure depend on that moose or fish or something like
41 that. Does that mean they're not customary and traditional now
42 because they're not using the whole wide -- they're not snaring
43 rabbits anymore and they're -- that's why we were saying that
44 maybe just a reliance on fish and game -- that pattern, you
45 know, it's just a pattern.

46

47 MR. REAKOFF: Mr. Chairman?

48

49 MR. MORGAN: Jeff.

50

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1 MR. REAKOFF: I would agree with that adding the word
2 "wide," but changing from wide diversity to reliance upon fish
3 and wildlife because if somebody kills a moose they've got lots
4 of meat. If they don't get a moose, they might have to hunt
5 rabbits and maybe get caribou or sheep or add up a whole bunch
6 of different animals to make that same amount of meat. So, I
7 think that maybe there's lots of moose and people kill moose
8 every year, but then the moose crash and they have to go to a
9 different -- get -- they still need a certain amount of meat.

10
11 MR. MORGAN: And you also wanted to add

12
13 MR. COLLINS: Proximity.

14
15 MR. MORGAN: Proximity.

16
17 MR. COLLINS: The words "proximity to the resources."

18
19 MR. MORGAN: To resources.

20
21 MR. COLLINS: That that could be a factor because we
22 have people traveling a long ways now because they have the
23 resources for, you know, gas and so on. But if you've got to
24 get down -- narrow it down into who is the most reliant on
25 that, proximity should be a factor.

26
27 MR. MORGAN: Yeah, that's it. I agree. So, Vince,
28 and, George, do we want this in a motion form to

29
30 MR. MATHEWS: It would make it easier and cleaner to do
31 that.

32
33 MR. COLLINS: I'll so move.

34
35 MR. MORGAN: There's a motion by Ray.

36
37 MR. COLLINS: That we, let's see, support the modified
38 factor option with the revisions proposed by the Denali SRC and
39 that Item No. 6 could be incorporated rather than added.

40
41 MR. MORGAN: Added to

42
43 MR. COLLINS: Yeah, incorporated into 5 rather than
44 added, if appropriate.

45
46 MR. MORGAN: There's a motion on the floor.

47
48 MR. RONALD SAM: Second.

49
50 MR. MORGAN: Seconded by Ron. Any discussion?

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1 MR. STICKMAN: No discussion. I call for the question.

2

3 MR. MORGAN: The question has been called. All in
4 favor of the motion, signify by saying aye.

5

6 ALL MEMBERS: Aye.

7

8 MR. MORGAN: All opposed, same sign. Before I -- well,
9 George, go ahead.

10

11 MR. SHERROD: I think there are two other things we
12 need to touch on really quickly. One is whether we support the
13 concept that Jack pointed out: some mechanism for exceptions.
14 And then the last one would be -- would provide better guidance
15 if it is the intent of this body to continue to do C&T on a
16 species by species basis, clumping furbearers together, or
17 doing all species.

18

19 MR. MORGAN: Jack?

20

21 MR. REAKOFF: Mr. Chairman, I would feel more
22 comfortable doing it on a species by species basis. And I also
23 feel that there has to be -- the park service has this 1344;
24 that's just a name for an individual use permit. That
25 mechanism -- I feel that that mechanism is necessary for
26 certain instances for certain individuals.

27

28 MR. COLLINS: You'd better make a motion regarding
29 that.

30

31 MR. MORGAN: Motion?

32

33 MR. REAKOFF: I make a motion to include that into the
34 C&Ts on a species by species basis and

35

36 MR. RONALD SAM: And individually

37

38 MR. REAKOFF: And an individual permitting system for
39 use of -- if the person is outside of their previous
40 subsistence area, that they may -- can go back and hunt with
41 their family or have use in that area.

42

43 MR. MORGAN: Ron?

44

45 MR. RONALD SAM: Second. And the reason I seconded is
46 because I think we discussed this in one of our last few
47 meetings and we got hung up some place. I think we should go
48 ahead and act on this. That's the reason for my seconding.

49

50 MR. MORGAN: Any more discussion.

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1 MR. STICKMAN: Call for the question.

2

3 MR. MORGAN: The question has been called for. All in
4 favor of the motion, signify by saying aye.

5

6 ALL MEMBERS: Aye.

7

8 MR. MORGAN: All opposed, same sign. Okay. With that,
9 we will break for five.

10

11 (Off record; 11:15 a.m.)

12

13 (On record; 11:26 a.m.)

14

15 MR. MATHEWS: Okay. Mr. Chairman, I think the next
16 item on the agenda as we've dealt with the C&T determination
17 work group. The next item is to deal with -- they're called
18 action items. And, basically, I'm going to turn it over to
19 Pete and George to give you a background with what happened
20 with the proposals last year. It will be very brief because of
21 the fact that you've already received the minutes of your
22 actions and you've received what is called the 805 letter which
23 is the board's response to your recommendations. And then we
24 have some deferred proposals and that's it. So right now I
25 think it'd be best for Pete or George to discuss what happened
26 with proposals last round. And that's under one of the tabs.
27 I believe it's

28

29 MR. SHERROD: I.

30

31 MR. MATHEWS: Tab I towards the back will be what
32 they'll be looking at. And, again, for the new members, the
33 reason we're doing that is -- remember, I talked to you that
34 one of the requirements of ANILCA is that when the board does
35 not follow one of your recommendations, that they have to
36 respond in writing. When we started actually doing that, we
37 generally responded to all proposals that you pass
38 recommendations on even if the board accepted them. And so
39 that's where we're at.

40

41 MR. MORGAN: George?

42

43 MR. SHERROD: So I guess I'm up. Sixty-four and 65. I
44 guess what I'm doing is gradually dealing with step D a little
45 on down the road here, too. This was the black bear C&T. The
46 board rejected or actually decided to refer this one back. The
47 main reason was the methods you used at that time in dealing
48 with C&T, not wanting to be excluding groups. You've now made
49 some new recommendations on how to do C&T and this will come
50 back before you. I'm going to skip ahead and simply say with

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1 64 and 65, this proposal will come back again in front of you
2 this spring. If you feel there are additional information
3 needs that you need, then you don't have to let me know at this
4 point in time, but you can contact me, if you want to take this
5 home and look at it. If you feel it's adequate and you feel
6 the steps you took in relationship to thinking about a new
7 approach to C&T will allow you to come up with a different
8 determination on this, then, there's nothing we need to do on
9 it. Again, as I said, the reason the board threw it out and it
10 threw out some of the Eastern Interior's and other places, it
11 was having a hard time dealing with this concept that you only
12 apply C&T when there's a resource shortage rather than that you
13 do it whenever.

14
15 MR. MORGAN: Vince?

16
17 MR. MATHEWS: George has got it on right. The board
18 rejected it. It may come back to if the Yukon-Kuskokwim area
19 or regional council resubmits them. The board -- I mixed this
20 all together, so I'll take responsibility for this. It's
21 really not deferred, but it was deferred by the fact that there
22 was an open discussion on your actions. But the Proposals 64
23 and sixty- -- whatever it is, 64 and

24
25 MR. MORGAN: Sixty-five.

26
27 MR. MATHEWS: 65 are essentially dead in the
28 process unless someone reactivates them. We're anticipating,
29 but we have no data that -- you know, no communication with
30 Yukon-Kuskokwim regional council, but most likely they will
31 reactivate the issues that are behind this. So that's all I
32 wanted to get on the record. Sixty-nine and 70 which you will
33 talk about later were deferred.

34
35 MR. MORGAN: And the reason the board rejected 64 and
36 65, they were just following our recommendation, right?

37
38 MR. MATHEWS: Correct. They felt it was more inclusive
39 to go with your recommendation which

40
41 MR. SHERROD: We saw it as a procedural error, I
42 suppose is a way to say it, to the concept of trying to be all
43 inclusive and the other aspect as only applying C&T when you
44 felt that there was a resource need. And you will have an
45 option to deal with these questions again if they come back
46 out. Sixty-six was a brown bear determination for 19. The
47 board adopted your recommendation, so I'm not going to go into
48 any great detail. Sixty-seven was a caribou determination for
49 18 and 19(A) and (B). The board, again, adopted your
50 recommendation. Sixty-nine and 70 were black bear

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1 determinations and these were rejected by the board or deferred
2 action based, again, on the approach -- basically, on the
3 approach you applied. So I guess these for certain will come
4 back up again in front of you this coming spring. As I say, if
5 there is a need for -- I wonder if they still have the books.
6 Maybe, Vince, can you make sure that we send copies of the
7 analyses of these two out?

8
9 MR. MATHEWS: Yeah, they're in the book right now.

10
11 MR. SHERROD: Oh, they're in the book. Okay. They're
12 in there. If you look through that and you feel that there's
13 something wrong and you need more information needs, get back
14 to me and by spring, those things will be corrected. Okay.
15 Seventy-one was a brown bear determination for Unit 21(A) and
16 (E) for residents of Akiak and Akiachak. The board rejected
17 this proposal which was in line with your recommendation.
18 Seventy-two requested a C&T determination for caribou in
19 Unit 21(A) (E) for residents of Akiak and Akiachak and 73
20 requested to revise the C&T determination for caribou in 21 and
21 74 was also for caribou in 21. The board adopted the existing
22 C&T use determination for Unit 21 which was in support of your
23 proposal with the modification to include Huslia in the 21

24
25 MR. MORGAN: Excluding.

26
27 MR. SHERROD: Excluding. Excuse me. Excluding Huslia
28 in the Unit 21 determination. Oh, and then I think 81 is up to
29 Pete.

30
31 MR. DEMATTEO: Mr. Chair, this council was submitted to
32 the Federal Board last year. Nine proposals: each one dealt
33 with changes of seasons and that was at a request that they
34 line up with the state's seasons. I just got a reminder from
35 Vince to keep this brief. So, basically, each proposal dealt
36 with moose, beaver, wolves, and caribou in Units 19, 21, and
37 24, and the board supported your proposals and adopted the
38 requested change, except for Proposal 81. Proposal 81, you
39 requested that the board align the beaver season in Unit 24
40 with that of the state. The board rejected the proposal at
41 your request because during the last meeting in your
42 discussion, you fleshed out the fact that the state season for
43 beaver was not the same in some of the other units where the
44 state allowed the harvest of beaver by firearm which was two
45 per day by firearm, in addition to conventional trapping
46 methods. And, as I recall, it was left on the table that your
47 intent was that this go-around you were going to submit a
48 proposal to the board of game to allow that provision in the
49 state regulation trapping regulations for beaver in Unit 24. I
50 think we need to discuss where you want to go with this. I'm

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1 not saying that's the option you have to go with, but that's
2 how you left it in February. The state regulation trapping
3 regulation for beaver in 24 -- or, excuse me, that allows the
4 provision to take two beaver by firearm per day for human
5 consumption allows that in Unit 19, Unit 21(E), and Unit 25,
6 except 25(C). And it was your desire that that also be
7 provided in Unit 24.

8
9 MR. MORGAN: Jack?

10
11 MR. REAKOFF: This issue would have to be dealt with
12 with the Koyukuk River Advisory Committee and that -- if anyone
13 wants to bring this forward to the Koyukuk River Advisory
14 Committee, we're having that meeting tonight.

15
16 MR. DEMATTEO: Mr. Chair, the Board of Game, I believe,
17 is slated to deal with that issue in the year 2000, so you'll
18 have some time. That's all I have unless there are any
19 questions.

20
21 MR. MORGAN: Any questions?

22
23 MR. MATHEWS: I suppose I should interject here that
24 when you do get these 805 letters, the letter that you're
25 reading from now, if you ever have any questions when you get
26 them, give us a call because this is a tracking document. This
27 is what summarizes what the board did. We're just going over
28 them again to make sure that you understood what went on and if
29 you didn't like the actions of the board, that you could submit
30 another proposal or modify your position or whatever. So I
31 don't know if -- I think George may pick up the remaining few
32 proposals there or maybe you just want to look at what's
33 written there because you did cover a lot of proposals last
34 year. So, if you're comfortable with what's written there
35 and

36
37 MR. SHERROD: Actually, I'll just say in at least four,
38 to summarize it, the board went along with your recommendations
39 in all of these cases.

40
41 MR. MATHEWS: Okay. This is what makes the fall
42 meetings kind of awkward, because of the fact that we're
43 sitting on this side saying do you guys have any issues that
44 you want to write proposals on; you're sitting on that side
45 saying, well, what do we need to do now. Basically, that's
46 where we're at. If you think there's a need for any proposals,
47 we're here to assist with writing it. I would recommend if we
48 do go that way, we work through subcommittees with approval of
49 the full council and then we can move along quicker. If
50 there's no proposals, then we just move on to the next item.

0195

1 MR. MORGAN: I think Henry had -- didn't you have a
2 proposal that you wanted or you're still

3
4 MR. DEACON: We've got a lot of proposals to think
5 about them, but there being no GASH (inaudible) in our area, so
6 we have to work with them like for federal

7 MR. MORGAN: Ray?

8
9 MR. COLLINS: Well, I think one that comes to mind is a
10 report on the Innoko about the status of the moose. There
11 could be a cow moose harvest that was allowed in the federal
12 season, maybe at a different time. There's one in February or
13 something, but we could propose one earlier that would fill the
14 local need there. But I think I would defer that to the
15 communities, too, that if they want to and then it would be in
16 the proposal book. But it sounds like there could be a
17 legitimate harvest of even at this time or earlier, you know,
18 November. I think there's a late February season, but they
19 might think about developing a proposal on that resource

20
21 MR. MORGAN: Pete?

22
23 MR. DEMATTEO: Mr. Chair, what Mr. Collins has said
24 dovetails in with what Bob Skinner said yesterday about
25 carrying capacity. I believe he bugged out already. Staff can
26 get up with Bob next week and we can discuss this further and
27 look into what the status of the population is and everything
28 he discussed yesterday.

29
30 MR. REAKOFF: Mr. Chairman?

31
32 MR. MORGAN: Jack.

33
34 MR. REAKOFF: I feel, according to his statistics, that
35 they would like to have about 4,000 moose in the Innoko and
36 they're at 4,600 moose and they're getting a little bit worried
37 by all the description of the browsing that if there was a bad
38 winter that a lot of moose would die off. So it would be in
39 the best interest of the subsistence users to utilize those
40 moose with a cow season and then try to reduce that moose
41 population slightly through human use instead of -- if you let
42 them go, then you build up more wolves. Then if it peaks, you
43 know, it crashes back. So I would like to see a proposal
44 generated for cow moose so that the local people can utilize
45 that, those moose.

46
47 MR. MORGAN: Vince?

48
49 MR. MATHEWS: Okay. I suppose what you're indicating
50 is that -- I need to get an idea. Are you saying just for the

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1 Innoko Refuge? Are you saying for -- what area are you saying?
2 And from there, then, realize -- and Ray knows this and a
3 couple of others of you know that once the analyses come in,
4 you do have the option of revisiting your proposal totally.
5 The reason I bring that up is I think Bob was speaking in
6 generalities.

7
8 MR. DEMATTEO: Right.

9
10 MR. MATHEWS: I know he did try some dates and numbers
11 on that, but my back is burning when you talk about cow seasons
12 in an area. So be aware of that. So I need to know where
13 you're talking about and then I'm just warning you that you
14 need to fully realize what that means, and you'll have that
15 opportunity when you have the analysis.

16
17 MR. MORGAN: Ray?

18
19 MR. COLLINS: Well, what I wanted to point out is in
20 the members -- and Henry can take it back, is that it looked
21 like there was a potential there, but they should talk about it
22 locally and see how they feel and then I encourage them to
23 generate one if they feel it's appropriate. So I don't think
24 we need to take any

25
26 MR. MORGAN: Okay.

27
28 MR. COLLINS: action right now. I just wanted to
29 point out

30
31 MR. MATHEWS: For Henry and Angela, the due date on
32 those proposals is October 23rd. So you've got a little bit of
33 time here, but not a lot. Again, like I said, Henry, and
34 Angela, that you can put in a proposal; you still have the
35 option of withdrawing it. I'm not saying you have to, but what
36 I'm addressing is trial balloons on different things to flag
37 issues. But balloons also attract arrows, and we'll just leave
38 it at that.

39
40 MR. MORGAN: Pete?

41
42 MR. DEMATTEO: Yes. Mr. Chair, we're not trying to
43 deter you from putting that proposal, but I guess what we're
44 leading to was that it sounded as though Bob had some sort of
45 gut feeling yesterday that there was some area where that may
46 be allowed. I don't know for sure. He didn't completely
47 allude to that. All I'm saying is let's allow myself and Ray
48 and Henry and Angela and Bob to huddle up next week and see
49 exactly what Bob was referring to.

50

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1 MR. MORGAN: If I understand him right, he was alluding
2 to barren cows.

3
4 MR. COLLINS: Yeah, the cows without calves.

5
6 MR. STICKMAN: Mr. Chairman? Is there some kind of
7 proposal that we could generate here with the data that we have
8 on the Koyu Flats as far as determining who's allowed to be in
9 there as far as use? I mean all the data shows that the moose
10 population is going down.

11
12 MR. MORGAN: I don't want to lose these questions. If
13 the proposals came from the affected area, then we'd support
14 it.

15
16 MR. STICKMAN: Who would it have to come from? Nulato
17 Tribal Council? Kaltag Tribal Council?

18
19 MR. MORGAN: Middle Yukon. The Yukon Advisory Council.

20
21 MR. MATHEWS: The council here can also submit
22 proposals if that's what Mr. Stickman is asking. So you're
23 free to do that, also. But as you've seen with this other
24 issue, it's best to talk to the locals first

25
26 MR. MORGAN: Before I can

27
28 MR. MATHEWS: Unless you want to, you know, get them
29 all excited. But, you know, there are different ways of doing
30 that. Sometimes we're able to -- when you bring them to the
31 meeting now, you've already touched base with this idea

32
33 MR. MORGAN: Yes.

34
35 MR. MATHEWS: back in your area and everybody says
36 go forward. So you can write a proposal, but it's usually best
37 if it comes up from the area itself.

38
39 MR. MORGAN: Ron?

40
41 MR. RONALD SAM: Yes, thank you, Mr. Chairman. The
42 next time we go -- the Interior goes before the State Board of
43 Game, it will be in March of 2000. I appeared before the State
44 Board of Game in April of this spring and we do have time to
45 generate these proposals as far as the state is concerned. But
46 like we did for Innoko Refuge, I would like to defer to the
47 local councils and the local advisory committees to start
48 generating or working on it at this time and then we can shoot
49 it at a time to the federal board.

50

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1 MR. MORGAN: Maybe what I'd like to see and I think the
2 rest of the council would like to see that it starts at the
3 grass roots level, you know, effective. I really believe it
4 should start at the grass roots level because without their
5 support, the proposal will not go no place. You know, but I
6 do -- I feel for you and I think they should put a proposal,
7 you know, with seeing the results in the

8
9 MR. STICKMAN: Well, if this council needs a proposal
10 from the Nulato Tribe, I can get one. I can probably get one
11 from the Kaltag Tribe, too.

12
13 MR. MORGAN: I think once we get that, you'll hear a
14 lot of support from this group.

15
16 MR. STICKMAN: I thought the intention of this group
17 was to protect subsistence.

18
19 MR. MORGAN: Angie?

20
21 MS. DEMIENTIEFF: Mr. Chair, I have a question for you.
22 Because I'm from the GASH area and I realize there's a Paradise
23 Controlled Use there. Who made it a Paradise Controlled Use
24 Area? Who do we talk to to extend the boundaries of that
25 controlled use area from the lefthand side of the bank of the
26 Innoko to the -- like 20 miles past the bank of the Innoko?

27
28 MR. MORGAN: I have no idea. Maybe somebody else
29 here -- Ron?

30
31 MR. RONALD SAM: Yes, we are in the same boat here. We
32 have the Kanuti Controlled Use Area and the Koyukuk National
33 Controlled Use Area. We tried to join them together, but we
34 couldn't and it's all done by the State Board of Game. We
35 could make a recommendation to the State Legislature and
36 they -- at our last meeting, they said there is no way and yet
37 they can move anything they feel as far as controlled use area,
38 nor do they want to add anymore controlled use areas or any
39 acreage to them. But that was the last State Legislature.
40 Hopefully, it's a new one this year.

41
42 MR. COLLINS: Well, it's the game board, though, that
43 established controlled use; it doesn't have to go to
44 legislature. But there was pressure in the legislature to
45 eliminate all of those.

46
47 MR. RONALD SAM: Uh-hum.

48
49 MR. COLLINS: That's why it's probably not a good time
50 to propose creating new ones because it just brings it up and

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1 they may, you know, do away with them. Yeah.

2

3 MR. MATHEWS: So, Angela, the nuts and bolts is that
4 these go to the Board of Game. To be most effective for a
5 controlled use area, is to go through the Board of Game
6 process. And we can talk or you can talk to the state after
7 the meeting concludes or during a break as to when the
8 controlled use areas will be up. I don't know if they're at
9 the same cycle - they probably are - as the Interior, so that
10 would be 2000, but we could confirm that.

11

12 MR. COLLINS: GASH would probably be the mechanism to
13 do it. GASH would probably be the mechanism

14

15 MR. MATHEWS: Yeah, GASH would be your main mechanism
16 to do that, but your individual tribal council can ask, also,
17 if the committee does not. And, in fact, Micky -- the same
18 thing with Micky. Tribes can introduce proposals, individuals,
19 whatever. It doesn't have to come from the council. Others
20 can do that.

21

22 MR. MORGAN: I didn't want to cut him off, but we
23 could, if you want, make a motion or we can have Vince start
24 writing the proposal. You know, get it started now and

25

26 MR. COLLINS: For the state, you mean?

27

28 MR. MORGAN: I think that's the state, right?

29

30 MR. MATHEWS: Oh, no, no, no.

31

32 MR. MORGAN: That's the federal?

33

34 MR. MATHEWS: Are we talking controlled use areas still
35 or

36

37 MR. MORGAN: On Michael's concern and his proposal.

38

39 MR. MATHEWS: What your proposal is to address what
40 now? The upper -- the northern portion of Koyu Flats area and
41 your proposal was to

42

43 MR. STICKMAN: To limit the use -- I mean I thought
44 there's -- I mean there's mechanisms there to limit who goes in
45 there. I mean, you know, controlled use I guess you would

46

47 MR. MATHEWS: Well, you're saying limit uses and I'm
48 jumping ahead to say limit uses of -- by guides and outfitters?

49

50 MR. STICKMAN: By people, yeah, by other user groups

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1 other than the subsistence people.

2

3 MR. MATHEWS: Well, the options are there, obviously,
4 when the permits are issued to allow them to use the refuge
5 lands and there is one option; that is, you go through the
6 refuge management process. The other one would be closure and
7 then there may be another option. I'm not sure of

8

9 MR. STICKMAN: Okay. Well, I would like to see a list
10 of options on how to write a proposal, one that would be
11 effective, you know.

12

13 MR. MATHEWS: So, if I understand correctly, you're
14 asking the staff here to come up with a list of options to
15 address your concerns on the northern part. I'm looking at
16 fellow staff here and we will come up with something for that,
17 if that meets your needs. Obviously, the deadline of the 23rd
18 means we have to get it back to you real quick here. So maybe
19 we can accomplish that today during a break.

20

21 MR. MORGAN: Henry?

22

23 MR. DEACON: You know, we talk about this waste. How
24 do we go about it for the Innoko River to really, truly monitor
25 this waste by sport hunters? I don't think it's monitored
26 right the way it's going now and we need to take action, I
27 think. So we've been talking about for the last three years
28 the way the beak is handled, you know. I'm looking because
29 even our village, local people want something to be done about
30 that.

31

32 MR. MORGAN: Vince?

33

34 MR. MATHEWS: Mr. Chairman, Mr. Deacon, I have talked
35 to a couple of council members and a few staff, not all staff.
36 This whole discussion of waste, wanton waste, is a topic that I
37 think this council may want to take on at a fall meeting
38 because I don't want to get in -- the next fall meeting, not
39 this one. I hope not this one. The next meeting. Because of
40 the fact that there's different legal definitions of waste and
41 we're dealing also with user definitions of waste and et cetera
42 that I think we need to really flesh out this whole issue and
43 make it a major topic item at a meeting. As I've said, next
44 fall is -- your next agenda is going to be pretty packed unless
45 there are not a lot of proposals. We would need to get all the
46 parties here on that so we can have an open discussion on the
47 state's, federal and other's interpretations of wanton waste
48 and what avenues you would have, if any, to modify the
49 definitions. And I think it's in law, so there are a lot of
50 loose ends here that would be put together at that time and

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1 then the council can see where it wants to go.

2

3 MR. MORGAN: Jack?

4

5 MR. REAKOFF: Mr. Chairman, my main question is: Does
6 the federal board have authority to set additional guidelines
7 on federal lands for nonsubsistence hunters if the council came
8 up with additional criteria of what constitutes wanton waste,
9 as in can this council require that meat be left on the bone on
10 federal lands? Can we require that meat be not put into
11 plastic bags, but kept in air-flowing bags?

12

13 MR. MATHEWS: Well, I'm going to

14

15 MR. REAKOFF: No?

16

17 MR. MATHEWS: turn this over to Bill who is our
18 regulation specialist on that, because you have several
19 questions in there. You're talking about methods and means in
20 one aspect and then I thought you said further restriction on
21 other usage, so

22

23 MR. KNAUER: The Federal Subsistence Board could pass
24 regulations restricting subsistence users

25

26 MR. REAKOFF: Only subsistence users?

27

28 MR. KNAUER: and I don't think that's what you're
29 looking for. The other thing is you're looking at something
30 that relates to spoilage and care of meat which is -- although
31 it is a waste of a resource, is not wanton waste by the legal
32 definition. Wanton waste by the legal definition requires the
33 removal of meat from the site of the kill prior to the taking
34 of any antlers and transport from the field of that meat. So I
35 think, you know, in my mind something that was suggested in a
36 discussion that I heard at the side of the room earlier that
37 might be very effective would be a joint effort between state,
38 federal, and rural users for some sort of an education
39 campaign, whether it's brochures or posters or information in
40 hunter safety classes on how to take care of meat properly in
41 all circumstances. I heard that -- I think it was a council
42 member suggesting something like that and that may be the best
43 focus for something.

44

45 MR. REAKOFF: Mr. Chairman?

46

47 MR. MORGAN: Jack?

48

49 MR. REAKOFF: I would like to include in our Annual
50 Report the need for the federal program to work with the state

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1 on identification of this issue. It's regionwide, it's
2 statewide of this meat spoilage. Federal people have told us
3 that they've considered this an atrocity. All subsistence
4 users consider it an atrocity. The nonhunting public would
5 consider it an atrocity to see rotten game meat in the dumps
6 and in the urban areas. I feel that this issue has been
7 hammering, hammering for years and the state and federal
8 government have to come to a more definitive definition of what
9 wanton waste is. And I consider cutting meat off of the bone
10 real rough, throwing it in a garbage bag and letting it sit on
11 the beach and rot, and then considering that salvage of meat as
12 not adequate. And I feel that this body should direct the
13 federal board to work with the -- to resolve this contentious
14 issue. It's a main contentious issue between urban and sport
15 and rural hunters. They try to give this meat to elders and
16 villages. It's a slap in the face. This is a major problem,
17 and I don't know if we should put this under our Annual Report
18 or

19
20 MR. SAMSON: With the title "Concern"?

21
22 MR. REAKOFF: That's one of our concerns.

23
24 MR. JONES: Mr. Chairman?

25
26 MR. MORGAN: Benedict?

27
28 MR. JONES: On the wanton waste, the education I'd like
29 to see is, you know, like you said is something about in a
30 booklet. But the best method to preserve your meat out in the
31 field is to hang it as soon as you kill it, within an hour.
32 That way the blood drains out and if you blood-shot a moose
33 near the front quarter which usually -- sport hunters shoot a
34 moose anywhere. And that blood shot, the blood will drain out
35 of it. If you don't hang it, then the meat will sour quick.
36 So if you hang the meat out in the field and put a tarp over it
37 so it gets air, it will have a little crust and that meat will
38 stay longer, preserve a little longer.

39
40 MR. MORGAN: Samson?

41
42 MR. HENRY: One of the things about the wanton waste is
43 education. Education and what somebody pointed out not very
44 long ago, a couple days -- yesterday, I think, was to see if we
45 could get corporations, our corporations to fund a couple boats
46 or whatever to see if we can pick up some of the meat to
47 deliver to the villages.

48
49 MR. MORGAN: Ron?

50

1 MR. RONALD SAM: Yes, thank you, Mr. Chairman. We have
2 been dealing with this with the State Board of Game a good many
3 years and for the last three or four years, they ask that we
4 send someone into town to demonstrate how we handle our meat,
5 but nobody has accepted anything to do with that. I mean,
6 nobody wants to go down to town, kill a moose, and show them
7 how you place -- and, like Ben and Sam says, we carry it out on
8 the bone. We carry moose out on the bone and we hammered and
9 hammered that issue for the State Board of Game, but nothing --
10 there's only so much they can enforce. They always say they're
11 out of money until something like a Kobuk confrontation comes
12 up. Then we have four or five different enforcement agencies.

13
14 MR. MORGAN: Pete?

15
16 MR. DEMATTEO: Mr. Chair, if I hear these correctly,
17 your concern is how the meat is carried by nonlocals during the
18 hunt till the time the meat is taken to where that hunter is
19 going. But I think there's one thing you have to keep in mind,
20 is that the regulations do not cover the entire span of that
21 meat from the time the animal is killed to the time till the
22 time it gets back to wherever the destination is. There are
23 two components to the care of meat for a nonlocal and that is
24 (A) from the time the animal is shot till the very last moment
25 that meat is cared for in camp, and the second period of time
26 is the transport of the meat out of the area from camp to
27 wherever that hunter is going. I don't believe the regulations
28 cover the two spans of those processes. So that has to be
29 broken down and deciphered first and see how the regs apply to
30 that.

31
32 MR. MORGAN: Michael?

33
34 MR. STICKMAN: Well, I think -- I don't know, I think
35 the point that Jack was trying to get across was, you know,
36 that the hunters, they cover their legal responsibility as far
37 as where the meat is going to go and where it's going to end
38 up, but the meat it gets there, but it's not in an edible form,
39 you know. I think that's the point he was trying to get
40 across, if I'm correct.

41
42 MR. MORGAN: Ray?

43
44 MR. COLLINS: Yeah. I was the one that had suggested
45 some kind of brochure or something with information like
46 Benedict just gave. If that's in a form and it's handed to
47 those hunters, if they do start putting regulations in on the
48 transport out, it would be much easier to make a case if you've
49 given the information to the people that this is the way you
50 need to handle it, and then they bring it in in plastic bags

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1 and, you know, off the bone and so on. Obviously, they weren't
2 paying attention to what they were told. But I think there is
3 some need for a joint brochure or information on how to handle
4 that meat.

5
6 MR. MORGAN: Vince?

7
8 MR. MATHEWS: It must be obvious to all with these
9 differences of opinion on this whole subject, even within the
10 staff that works with you. I think what I would suggest - and
11 if I'm wrong, surely, it will be corrected - would be to make
12 this an Annual Report topic. What authority does the Federal
13 Subsistence Board and program have in limiting or defining
14 nonsubsistence uses in and occurring on federal public lands.
15 That might be a better way of going with it and tack it in to
16 the Annual Report to ask can -- and bring up the examples here,
17 can you require this or that, and see if -- then, that way we
18 can analyze and then come back. Because there are various
19 opinions on this of what authority exists or not. Did I make
20 sense? Because I don't think I did, but -- because I think
21 we'll go around and around on this and it might be better just
22 to ask that broad question: what is the authority of the board
23 on restricting nonsubsistence uses on federal public lands in
24 light of requirements on meat.

25
26 MR. MORGAN: Pete?

27
28 MR. DEMATTEO: Mr. Chair, I just wanted to tack onto
29 what Mr. Collins said there about education. The State Fish
30 and Game has done a significant amount of effort in this at the
31 check station at the Lower Koyukuk River where the area
32 biologists would hand out sort of a pamphlet, a step-by-step
33 procedure of how to care for meat after it is shot. That may
34 be a way to start. I'll take a look at that and see if that's
35 adequate as far as education and maybe build upon that.

36
37 MR. MORGAN: Jack?

38
39 MR. REAKOFF: Well, there are certain -- I think if a
40 joint discussion between the state and the federal government
41 took place about getting more defined -- the key word in the
42 definition of edible meat is "edible." Salvaging it for
43 edibility and how to maintain it in an edible state until it's
44 out of the field. Some of the things that I'm thinking about
45 is that all nonresidents -- nonresidents shouldn't be able to
46 hunt on their own. They don't understand the country. They
47 don't even know how long it takes to float anywhere. They
48 shouldn't be hunting on their own. The other thing is that the
49 State Game Board -- I commend the State Game Board for putting
50 in the bone-on-the-meat down in the lower Unit 19 areas. They

0205

1 are understanding this problem. And, you know, people say,
2 well, we can't fly out all those bones, but then they bone all
3 the meat and it don't rot. There are certain issues that have
4 to be addressed to where hunting continues to get under more
5 and more pressure from nonhunters and when rotten meat shows up
6 in town, it's bad for hunting in general. Subsistence is part
7 of hunting. That's where the snaring issue stuff comes from:
8 misconceptions about what hunting really is. I think it's a
9 statewide issue. I think it should be in our Annual Report. I
10 feel that some energy should be channeled towards this issue.

11
12 MR. MORGAN: Ron?

13
14 MR. RONALD SAM: Can you incorporate that into our
15 Annual Report some way?

16
17 MR. MATHEWS: If the tape picked it all up, sure. I
18 would assume -- and, again, Jack, please correct me if I get
19 this wrong, that you also with that would be looking at what
20 authority the federal program has to do that.

21
22 MR. REAKOFF: Uh-hum (affirmative). Yeah.

23
24 MR. MATHEWS: Okay. Yes, I'll do my job here of saying
25 that it appears to be by consensus that another item for the
26 Annual Report will be the discussion of waste and the
27 discussion that Jack gave of working with the state and looking
28 at that would be incorporated. And anyone that has any
29 objections on that consensus can speak on it.

30
31 MR. MORGAN: Ray?

32
33 MR. COLLINS: There is one other avenue that could be
34 used that would help alleviate some of the conflicts and also
35 take care of that meat, is maybe a more formal effort of
36 finding out which communities would accept meat and informing
37 the hunters of that if they got it in in a good process. It's
38 like the road kills. They have a list of people waiting that
39 are ready to take meat. We've got that in McGrath. I've had a
40 list of some elders and others that would -- and then when it
41 comes in the community, they can contact them and get it. But
42 maybe more effort should be made that way. If these hunters
43 that want just the horns were really making an effort to get
44 good meat into the community, there would be less resentment
45 maybe in some of those communities about that activity, but I
46 don't know whether it would be worth trying to get that more
47 organized. But some guides have made a real effort to do that.
48 They've had relations with the community where they fly it in
49 and distribute it.

50

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1 MR. MATHEWS: Well, I will do the best I can to
2 incorporate all this and, obviously, the chair or whoever -
3 because we do have elections next - will be reviewing that and
4 this will all come before you. I'm probably going to go on the
5 record here saying that it'd probably be best when I do this
6 Annual Report when I talk to the chair to see if he or she
7 would want that distributed before the next meeting because
8 we're treading in new waters here and, oh, you may want a life
9 preserver along the way.

10
11 MR. MORGAN: Ron?

12
13 MR. RONALD SAM: Yeah. Vince, you have our phone
14 numbers and fax numbers. If you do come up with anything on
15 paper on this issue, would you please pass it out as soon as it
16 comes in and we can get back to you on that 800 number.

17
18 MR. MATHEWS: Is that the wishes of the council?
19 Because then what I'll do is just -- when the Annual Report is
20 written, I'll get it to all of you. We're dealing with time
21 frames. Then I will put on there, not to offend anybody, a
22 date to respond to me by; otherwise, it just floats. And if
23 that date doesn't work with you, then get on the phone and say,
24 boy, you know, that date, I'm busy, or this or that and then
25 we'll move it. But otherwise everything just kind of floats
26 because you guys are involved in a lot of other things. So, I
27 will distribute a draft to all council members with a date back
28 on comments and you'll have this full report at your next
29 meeting as a draft to approve, modify, or whatever.

30
31 MR. MORGAN: Thank you. Break for lunch. How long --
32 we've got a time frame?

33
34 MR. MATHEWS: Well, timewise, the plane is 3:00. You
35 have elections left and topics to talk about, so you don't have
36 much left unless something comes up.

37
38 MR. MORGAN: Half an hour to 45 minutes. Get back
39 before 1:00. Let's get this thing over with.

40
41 (Off record; 12:15 p.m.)

42
43 (On record; 12:55 p.m.)

44
45 MR. MORGAN: The meeting will come back to order.
46 Elections and appointments: (A) officer elections, chairman,
47 vice chair, and secretary. Ray?

48
49 MR. COLLINS: Mr. Chairman, I would like to nominate
50 the current officers for another year and move that a unanimous

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1 ballot be cast.

2

3 MR. RONALD SAM: Second.

4

5 MR. MORGAN: Okay. The nominations was to

6

7 MR. COLLINS: To nominate the current officers for
8 another -- for the additional year and move that a unanimous
9 ballot be cast.

10

11 MR. MORGAN: Okay. There was a motion to elect the
12 chair and vice chair for another year and move that

13

14 MR. COLLINS: And secretary.

15

16 MR. MORGAN: And secretary. And move that the
17 unanimous vote be cast, and it was seconded.

18

19 MR. COLLINS: Question.

20

21 MR. MORGAN: The question has been called for.

22

23 MR. COLLINS: I don't want to rush it. The other
24 members can discuss that issue. If they don't feel comfortable
25 with it, they should speak up.

26

27 MR. MORGAN: We've got one member that's -- before we
28 ask -- well, okay. You're asking for unanimous consent?

29

30 MR. COLLINS: Yeah, right.

31

32 MR. MORGAN: Okay. Ron?

33

34 MR. RONALD SAM: Mr. Chair, under discussion, I would
35 like to see -- the reason I seconded it just was because I
36 would like to see continuity and we've had one experience down
37 before the Federal Subsistence Board. I'd like to see that
38 continue just for another year. I feel confident that I can
39 fill in for you before the subsistence board. I filled in for
40 Ray before and if need be we can call on Ray at any time, too.
41 And, again, this is just for continuity purposes. I think that
42 we have a way to go yet with some of the issues that we
43 discussed here at this meeting.

44

45 MR. MORGAN: At this time I'd also like to wait for one
46 more person for the unanimous consent. I should wait for -- or
47 should -- well, we've got a majority.

48

49 MR. COLLINS: Yeah, the majority would be the ones

50

0208

1 MR. MORGAN: Any objections?

2

3 MR. COLLINS: I call for the question. Go ahead.

4

5 MR. MORGAN: If there's no objections, then it
6 automatically slides. Right?

7

8 MR. COLLINS: Uh-hum (affirmative).

9

10 MR. MORGAN: According to -- unless there's an
11 objection, then

12

13 MR. COLLINS: That's right.

14

15 MR. MORGAN: So we'll continue with the present
16 officers. Okay. Item B: Appointments to Subsistence Resource
17 Commission, cooperative management groups and subcommittees.
18 Vince?

19

20 MR. MATHEWS: Right. You don't have any appointments.
21 This is kind of a boiler-plate agenda. Steve Ulvi talked about
22 that; that you have an appointment to Gates of the Arctic and
23 that will come up in '99, I believe it is. So there are no
24 appointments there, but I put it down there for SRCs so we
25 don't forget. Cooperative management groups. Other councils
26 have appointments to like the Fortymile Caribou Management
27 group, the Mentasta Caribou group. I don't think -- you don't
28 have any in this area, but when we get down further if this
29 process of cooperative management strategy takes off, then you
30 may be making appointments to that process. So I don't know of
31 any other -- and subcommittees, we really haven't used any
32 subcommittees on this council yet because we've been able to
33 handle it as a full council. Of course, you just formed two,
34 but anyway -- so that's it. There's no appointments that I
35 know of.

36

37 MR. MORGAN: Item 14: Council members closing
38 concerns. Angie?

39

40 MS. DEMIENTIEFF: I would Vince to write a letter to
41 the board saying to leave it as is on the fishing, on selling
42 and bartering of fish, and to remember the Shageluk; they've
43 always had their fence in the water and that's one of the
44 things they wanted to take out.

45

46 MR. MATHEWS: If I understood it correctly, because her
47 voice echoes over this way because of the speakers. You'd like
48 a letter written to the board, I assume,

49

50 MS. DEMIENTIEFF: Uh-hum (affirmative).

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1 MR. MATHEWS: on the traditional use of weirs by
2 Shageluk. And was there trade in there, also?

3
4 MS. DEMIENTIEFF: Trading was in there first and then
5 the fence.

6
7 MR. COLLINS: The sale of fish strips.

8
9 MR. MATHEWS: Oh, salmon -- okay. So you would like a
10 letter sent to the board that customary trade that's
11 historically been -- that's continuing -- that has a long
12 history be recognized within their actions on the fishery rules
13 and the weir be allowed as a legal practice. Is that correct?
14 I have to fax it out because the board is going to be meeting
15 pretty quick on this, so I don't want to wordsmith with you,
16 but I need to get the intent.

17
18 MS. DEMIENTIEFF: Uh-hum (affirmative).

19
20 MR. MATHEWS: Okay. Is that the wishes of the full
21 council? Okay. Well, I don't see all heads going up and down.
22 But, whatever, if you can give me an idea that it's consensus,
23 then I can

24
25 MR. MORGAN: Ron?

26
27 MR. RONALD SAM: If I understand this issue correctly,
28 it is a C&T, isn't it? Or classified C&T?

29
30 MR. MATHEWS: No, we're talking customary trade now, I
31 thought.

32
33 MR. RONALD SAM: Customary uses, though, isn't it?

34
35 MR. MATHEWS: Customary trade is the one issue and then
36 the other one is to allow customary practices of fish weirs and
37 that which, if I understand correctly, are illegal at present.
38 So you would like a fax to go to the board that when they take
39 action to make this a final rule -- there's no call for
40 comments now, but you still want to get this somehow to the
41 board that you want customary trades to be allowed and
42 customary practices, as an example, the fish weir near
43 Shageluk, be legal.

44
45 MR. MORGAN: Any more board concerns? Ron?

46
47 MR. RONALD SAM: Yeah. I understand that we had a
48 decision on council compensation and we did submit the proposal
49 to the Department of Interior before?

50

0210

1 MR. MATHEWS: Right. It's been submitted to the
2 Department of Interior and the secretary rejected your request
3 for compensation based on the feeling that the council would
4 lose its voluntary representation factors; that you would end
5 up becoming employees of the government and may not be as free
6 to represent. Something to that effect. The answer was no and
7 it was based on the fact that the volunteer component of this
8 process is important, it was felt. So I think what you're
9 getting at is other councils have asked that this be revisited
10 and the chairs were all going to do that, too. So anyway,
11 there's been various components of this process, the councils
12 in particular, that have asked this to be revisited.

13
14 MR. MORGAN: Ron?

15
16 MR. RONALD SAM: Yes. I would like to make it formal
17 that this council asked this issue to be revisited, plus
18 investigate it more or educate the Department of Interior on
19 the reasoning behind this.

20
21 MR. MATHEWS: Is that the wishes of the council as a
22 body?

23
24 MR. MORGAN: Yes. Jack?

25
26 MR. REAKOFF: I think that this issue should be
27 revisited. It's been the contention of the SRCs and this
28 regional council body that the current per diem levels aren't
29 offsetting the -- some people leave work to go to these
30 meetings and they're not being sufficiently compensated for
31 their -- it's not just voluntary, but they're actually losing
32 income whether they leave their trapline or subsistence
33 activities. I don't think that the Interior Department
34 understands that when people leave their subsistence
35 activities, there is somewhat of an economic worth of loss of
36 those subsistence resources. Like I didn't get a moose one
37 year because I went to an SRC meeting. That cost me a lot of
38 extra time trying to come up with extra meat to fulfill that.
39 It's not a monetary thing, but they have to understand the
40 people aren't -- they're not compensating at a level that -- of
41 the sacrifice of the council members.

42
43 MR. MATHEWS: So that is the consensus of the board,
44 that a letter be sent on compensation and also the facts on
45 trade and

46
47 MR. MORGAN: Ray?

48
49 MR. COLLINS: I think one of the other concerns or
50 comments that was raised on that is this -- it's true that we

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1 volunteered to serve here, but this is a required thing in
2 order to make the whole management system work. You need
3 bodies in these positions and they're contributing a lot and
4 people are having to decline service in some cases because it
5 means giving up a job or something else, I mean having to make
6 hard choices sometimes, and that some reasonable compensation
7 would make it easier for qualified people to volunteer. It's
8 not like it's just a purely voluntary for, what, as an advisor
9 on the National Park or something. It's part of the system
10 that's required by ANILCA, and we want good people and we want
11 them to stay.

12
13 MR. MORGAN: It also should be mentioned that our
14 caseload is going to get a lot harder with the district.

15
16 MR. RONALD SAM: Migratory birds.

17
18 MR. MORGAN: And migratory birds, yeah. Any more
19 council member concerns? Henry?

20
21 MR. DEACON: I'd like to say that I have one other
22 concern, that I don't see much staff people or whatever,
23 management people here. It's -- I think for the future, they
24 should kind of hang around because we do have a lot of
25 questions and they come here with the questions that need to be
26 answered for our future meetings. I know they're presenters,
27 but it's a learning process for them also from us. You know,
28 leaving the meeting right away without really -- the feeling of
29 the board is that it's not productive for that. Any agencies.
30 That's my concern, you know, for the future. I'd like to thank
31 all the people that's been here and showed an interest. And I
32 appreciate that as an individual. I thank the staff for
33 putting up -- I know it's really hard to have these kind of
34 meetings and it's hard work and I appreciate all that stuff. I
35 expressed all my concerns in this meeting for the last -- since
36 yesterday, so thanks.

37
38 MR. MORGAN: Any more council members' closing
39 concerns? Angie?

40 MS. DEMIENTIEFF: I was trying to get back to the --
41 sorry about that. A concern? I'd like to have Vince draft a
42 letter to the Village of Allakaket thanking them for all the
43 work they've done for us since we've been here with the cooking
44 and transportation and the housing. It's been really a good
45 visit here. And make sure that each person who was involved
46 get a copy of the letter. If you contact the council members,
47 they'll tell you who the cooks were and who the bus drivers
48 were and the housing.

49
50 MR. MATHEWS: I can do parts of that, but I don't know

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1 where you guys stayed at all.

2

3 MS. DEMIENTIEFF: The council would know.

4

5 MR. MATHEWS: I left that up to the village councils
6 and others to set that up. So it would be easiest for me to
7 get it to the village council and request that they pass on
8 that letter to the homes because I don't know which homes you
9 stayed at. I know some, but you guys might have gone to a
10 couple of homes. I don't know. Is that all right? Does that
11 meet your intent to do it that way?

12

13 MS. DEMIENTIEFF: Yes.

14

15 MR. MATHEWS: And then that way the village councils
16 here could distribute it to the individual homes.

17

18 MS. DEMIENTIEFF: Like in Holy Cross, we posted a
19 letter right in the community hall so that the community knew
20 we were thanking them for all the hospitality they showed us.

21

22 MR. MATHEWS: Right. What I've done in the past is
23 I've either written a letter from your letterhead as your
24 action, but I've also written letters as a Fish & Wildlife
25 Service employee. So I did plan on doing that under Fish &
26 Wildlife letterhead, but I'll do it in addition on this. And
27 that would also go to the school because we literally took over
28 the school, and thank them for that. So letters can be sent on
29 that.

30

31 MS. DEMIENTIEFF: Thank you.

32

33 MR. MORGAN: Any more council members' concerns?
34 Closing concerns? Jack?

35

36 MR. REAKOFF: Mr. Chairman, I don't have any more
37 concerns. I just wanted to thank the communities of Allakaket
38 and Alatna for hosting this meeting. I know that it's a big
39 hardship for the community to coordinate all of the services
40 that they've provided and I wanted to thank them for their
41 support. And I also wanted to thank the staff for all of the
42 time and effort they've put into trying to accommodate the
43 wishes of the council and convey our feelings to the board in a
44 correct manner.

45

46 MR. MORGAN: I also said I'm very grateful for the
47 hospitable stay here in Allakaket. It made it very easy and
48 very comfortable, very friendly. It's been a quick two days.
49 And how about closing concerns from the audience?

50

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1 MR. ANDERSON: I've just got one thing that was pointed
2 out to me as you were discussing writing a letter to the board
3 about legalizing weirs. I don't want to discourage you from
4 writing that letter. I think it would be good for you to get
5 your views in front of the board and that, but I wanted to note
6 that the weir that Angie is talking about in Shageluk is
7 technically in state waters. It's quite a ways down from the
8 border of where the refuge starts. And so it was pointed out
9 that that might not provide the satisfaction that she's looking
10 for, even if they go ahead and approve it. I just wanted to
11 bring that up. I don't know if that makes you want to go back
12 and revisit that or not, but

13
14 MR. RONALD SAM: So the weir location is on state
15 waters, state land type

16
17 MR. ANDERSON: Well, Angie -- I don't know. The weir,
18 as I understand it, is right at the community of Shageluk. Is
19 that right?

20
21 MS. DEMIENTIEFF: This -- it's just a temporary fence
22 that they put in every fall and after the fish come in and
23 they've gotten enough fish, it just kind of washes out and goes
24 out with the ice. It's not a permanent -- it always changes.

25
26 MR. ANDERSON: So this is technically one of those
27 state waters/federal waters issues. Thank you.

28
29 MR. MORGAN: Thank you. Any more closing concerns from
30 the audience?

31
32 MR. SIMON: Hi. For those who don't know me, my name
33 is Pollock Simon and I wish to make a few comments. But first
34 I'd like to thank all of you for coming to Allakaket and having
35 a meeting here. I'd like to thank all the people from
36 different agencies to come here and discuss some issues which
37 you continue. This is a good board. Continue your hard work,
38 work for your respective areas. Always consider some ideas for
39 your communities. There are a lot of things that need to be
40 ironed out, wanton waste and things like that. All these
41 people from different agencies, you have to ask questions
42 before they can give you some answers. Most of the time they
43 wouldn't tell you any more than they have to. So it is your
44 job to ask questions and provide good subsistence living for
45 your community.

46
47 This evening, Koyukuk River Advisory Committee will
48 have a meeting starting at 7:00. I think we have two members
49 coming from Bettles already and we have two members coming from
50 Hughes, around three and then four from Huslia or between four

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1 and five. So, I guess we'll have a meeting tonight and if not
2 done tonight, maybe it runs into the early morning. Once
3 again, thank you very much for your productive meeting.

4
5 MR. MORGAN: Thank you. Ron?

6
7 MR. RONALD SAM: Yes. For your information, I'd like
8 to inform the public and the board that Pollock is a former
9 member of the Western Interior Regional Subsistence Council and
10 I'd like to thank you for serving and still continuing to serve
11 in other capacities. Thank you, Pollock.

12
13 MR. HUNTINGTON: I would like to thank the regional
14 council for allowing me to come. I wasn't invited, but I
15 wanted to especially acknowledge my supervisor Mike Spindler
16 for selecting me to come and provide information. I hope I've
17 been of some assistance to you. I haven't been feeling well,
18 but I tried to hang in there. Thanks, and thanks to Allakaket,
19 and I'm not done yet.

20
21 MR. MORGAN: Any more from the public? Okay. Time and
22 place of next meeting. What is the council's desire?

23
24 MR. MATHEWS: You need to look under Tab K for the
25 calendar of when the dates are and I just need to advise you
26 that we need to avoid conflict with the Eastern Interior which
27 has not met, so we don't know when they're going to meet. And
28 if we can try to move -- I don't know which direction. You're
29 considered a heavy load -- heavy workload council; that if you
30 could be more towards the middle or end of the window. But,
31 again, you're volunteers so you need to look at that. And the
32 way we've done it in the past for the new members is you select
33 a week which gives us some flexibility to move things around.
34 Go with the place. I'm sorry. Sorry.

35
36 MR. MORGAN: Place? Suggestions from the council?
37 Ron?

38
39 MR. RONALD SAM: Yeah, we skipped Galena because of the
40 conflicting schedules, so I would suggest Galena and in talking
41 with a few board members, I think it'll be wintertime, it'll be
42 cold, snow, we need a place to stay where there's lodging,
43 restaurants. This was fine here, but then, you know, we don't
44 have snow on the ground and we have limited transportation.
45 And the reason I'm suggesting Galena is because of both the cab
46 transportation, lodging, restaurants, and everything else will
47 be there, and we also skipped it once.

48
49 MR. MORGAN: Galena?

50

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1 MR. JONES: I second Galena.

2
3 MR. MORGAN: Galena? Okay. When?

4
5 MR. MATHEWS: All right. I won't repeat it. It's all
6 there, generally, the calendar and it's easier to select a week
7 so we can move. Just to explain, generally, we try to meet on
8 Tuesdays/Wednesdays or Wednesdays/Thursdays because of flights,
9 but we can move beyond that. But, generally, if you hold a
10 meeting on a Monday, then people are traveling on Sundays or
11 possibly even Saturdays which, if that's acceptable to you,
12 fine. But for some that conflicts with their religious
13 practices or services.

14
15 MR. MORGAN: And for some, some airlines don't fly on
16 Sunday.

17
18 MR. MATHEWS: Yeah.

19
20 MR. COLLINS: Or on Saturday at all, in our case. How
21 about 10, 11, somewhere in there?

22
23 MR. RONALD SAM: Nine, 10, 11? The week of March 8th?

24
25 MR. SAMSON: Galena has three scheduled airlines out of
26 there that's seven days a week and connections to Anchorage and
27 everything. Mr. Chairman? We should find out what's going in
28 Galena at the time before we plan on having a meeting there.
29 They might have something going on that we shouldn't interfere
30 with.

31
32 MR. COLLINS: The Iditarod. Which way does it go this
33 year?

34
35 MR. MORGAN: It goes downriver south and then -- yeah,
36 south, south.

37
38 MR. COLLINS: Okay. So it won't be through there.

39
40 MR. MORGAN: How about Iron Dog? This goes

41
42 MR. RONALD SAM: That's in April.

43
44 MR. MORGAN: April?

45
46 MR. COLLINS: No big worry. It's the other way.

47
48 MR. RONALD SAM: Okay. The other way. The eighth
49 week -- the week of March -- it'd be March 7th through the
50 13th, somewhere in there, that window. Change if need be.

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1 This is just tentative anyway.

2

3 MR. JONES: Well, in March they have some activity on
4 the -- it's open from the 13th to the 1st because there will be
5 some activity in that area for like annual races, winter
6 carnival from maybe the 15th on down. But it's open from the
7 1st of March to the 13th of March.

8

9 MR. REAKOFF: Mr. Chairman?

10

11 MR. MORGAN: Jack?

12

13 MR. REAKOFF: I suggest March 9th and 10th.

14

15 MR. RONALD SAM: And probably the 11th.

16

17 MR. REAKOFF: Maybe the 11th.

18

19 MR. RONALD SAM: Mr. Chairman, this is the time when we
20 discuss all of the proposals and, as you all know, these are
21 time-consuming, especially when we're not completely informed.

22

23 MR. JONES: I second the March 8th, 9th, and 10th.

24

25 MR. MORGAN: Travel on the 8th, huh?

26

27 MR. MATHEWS: So you're looking at Galena on March 9th
28 through the 11th, somewhere in there?

29

30 MR. MORGAN: Somewhere in there, yes, in that window.

31

32 MR. MATHEWS: Okay. That's all I need to know and
33 then what I'll do is fairly soon here check on availability
34 because we got out of Galena before because of conflicts, so
35 we'll start penciling it in on people's calendars.

36

37 MR. MORGAN: Okay. Any

38

39 MR. JONES: For your information, I took that airlines
40 that had three flights a day out of Galena. In and out of
41 Galena.

42

43 MR. COLLINS: What we might consider for less travel is
44 if the days are long and there is like morning flights coming
45 in, you know, the morning of the 9th or something and starting
46 at 1:00. It gets long like this, we're going to be tied up for
47 four -- I left home on Sunday and was originally scheduled to
48 get home Thursday night. It's about five days, so it helps a
49 little bit if

50

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1 MR. MATHEWS: It's up to you guys. I try to plan it
2 that you get in the day before. Ray had -- because we had --
3 well, it's just hard on

4
5 MR. COLLINS: Yeah.

6
7 MR. MATHEWS: We're hubbed out of two areas. But
8 there's nothing against starting at noon or something, it's
9 just we try to get people in the day before so you can go visit
10 some -- visit and stuff, but that can happen in other ways.

11
12 MR. COLLINS: I'm just saying look at the travel and
13 see what

14
15 MR. GABE SAM: Mr. Chairman? What is it again?

16
17 MR. MORGAN: March 9, 10, and 11.

18
19 MR. GABE SAM: Isn't that the same schedule for the TCC
20 Annual Convention?

21
22 MR. MATHEWS: We can probably get them to reschedule,
23 couldn't we?

24
25 (Generally laughter)

26
27 MR. JONES: Doesn't that go during the carnival?

28
29 MR. GABE SAM: If you do that, you're a better man than
30 I thought you were.

31
32 MS. DEMIENTIEFF: And isn't it going to be in Galena
33 anyway?

34
35 MR. RONALD SAM: I thought it was going to be later
36 than that.

37
38 MR. JONES: No, I think they usually meet -- they had
39 it during the carnival week on the 21st or I mean the weekend.
40 I think on the 16th and 17th is the TCC mid-year meeting,
41 somewhere in that. I think that's their schedule. Then Friday
42 the 19th is Doyon. So we're okay.

43
44 MS. DEMIENTIEFF: Is it for sure going to be in
45 Fairbanks or are you going to still ask Galena?

46
47 MR. GABE SAM: I thought they wanted to christen that
48 new Chief Peter John Hall?

49
50 MR. RONALD SAM: Yeah, that's going to be in Fairbanks.

0218

1 MR. GABE SAM: (Inaudible - not at microphone.)

2

3 MR. MORGAN: Vince, by point of fact that he brought
4 that up, just in case that does conflict, we should pick a
5 second choice of date just in case. A precaution.

6

7 MR. RONALD SAM: March 2, 3, 4?

8

9 MR. MORGAN: March 2, 3, 4? The second choice? Okay.

10

11 MR. MATHEWS: That sounds like a plan.

12

13 MR. MORGAN: Special topics, issues, subjects for that
14 meeting?

15

16 MR. MATHEWS: I don't know of any.

17

18 MR. MORGAN: Okay. Ron?

19

20 MR. RONALD SAM: I think that no matter where we meet
21 that people show concerns on proposals or how to introduce
22 them. Maybe we should get a brochure out or something on how
23 to introduce them to the state and/or the federal boards. It's
24 already in your Annual Report, right?

25

26 MR. MATHEWS: How to submit proposals?

27

28 MR. RONALD SAM: Yes.

29

30 MR. MATHEWS: It's now in our book here, the federal
31 book. The proposal form is in the book and I'm trying to think
32 on the state, but the state could talk about that. But I
33 believe their process is laid out in the -- this book here, the
34 handy-dandy both state and federal. So I don't know what else
35 to -- I think that might be enough.

36

37 MR. MORGAN: Next on the agenda, if there aren't any
38 more topics, is to adjourn.

39

40 MR. STICKMAN: Well, if you need some topics, I'd like
41 to bring back the Koyu Flats. I mean couldn't we make that
42 a -- isn't there like federal lands use areas that you can -- I
43 mean can't you bring -- there's mechanisms there to control the
44 use of the land. Who's in charge of that?

45

46 MR. MORGAN: The people.

47

48 MR. MATHEWS: On that, if part of that is covered with
49 the Annual Report, in the Annual Report you're going to
50 finalize at your next meeting and then the board generates a

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1 response next summer. Just so you know how that's tracking.
2 So you won't get a response on your Annual Report issues by the
3 next meeting as far as what the board feels on that or what
4 actions it would take. On the other park, I don't know. I
5 think the -- the notes lead me to believe we're going to come
6 back a year from now on the guiding activities on federal
7 lands. Is that what we -- I think that's what we discussed,
8 would be next fall. So you're right, it could be an issue of
9 discussion on the next meeting, kind of a scoping of it, I
10 suppose is one way of saying it. I don't know.

11
12 MR. MORGAN: Ron?

13
14 MR. RONALD SAM: Yes, my automatic answer would be just
15 to get the Middle Yukon Advisory Committee meeting on this and
16 addressing this issue because like Carl mentioned earlier, we
17 just hate to start harping on any kind of issues that we don't
18 know about locally and we'd like to have all the grass roots
19 efforts introduced to us by local communities and then we can
20 take it from there. Plus you have the Department of Fish and
21 Game at Galena. You can start working closely with them on how
22 to submit proposals and how to address this issue.

23
24 MR. STICKMAN: It's a subsistence issue, though. Isn't
25 it an issue for us? It's all federal land, or basically all
26 federal land. So, actually, it's an issue for us instead of a
27 state issue.

28
29 MR. MATHEWS: Mr. Chairman, it is both the state and
30 federal issue. What he's bringing up is particularly the
31 northern portion of the refuge. I don't know, I think if -- we
32 have no idea what proposal load you'll have for the next round.
33 Right now, obviously, you didn't write any proposals, but we
34 don't know what others are doing, so we don't know what that
35 could be. We will be meeting in Galena which is very close to
36 that area, so off the top of my head maybe the way to go would
37 be what we did, Ray, remember with the GASH area. On one issue
38 is we had a teleconference with the communities. It was
39 particular proposals. We don't have proposals right now. But
40 it would be to have a teleconference with Nulato and Kaltag, I
41 assume, and the other villages, but I only mention Nulato and
42 Kaltag and have an open discussion on their concerns. The
43 reason I think, Micky, people are hesitant to say anything is
44 because right at that moment, your meeting is more
45 recommendations, not responding, reactive than proactive. But
46 it could be that at that time, then, the council would be
47 educated to the concerns of the area and then go forward.

48
49 MR. COLLINS: If they generate a proposal before
50 October 23rd, if you have a proposal from that area, that gets

0220

1 it into the book.

2

3 MR. MATHEWS: Yeah, that's what

4

5 MR. COLLINS: And that's the meeting that we would
6 discuss it.

7

8 MR. MATHEWS: That might be the better way to go, is to
9 decide with the two villages there if you want to put up, as I
10 was talking about earlier, a trial balloon and then that allows
11 the council and staff to talk more about it. So you may want
12 to consult with Pete and George here on what you're -- I know
13 you've talked with Pete on the issues there; that there might
14 be some type of proposal. I think it's fair to say that
15 council is not ignoring your concerns, it just -- it has to
16 have something on the table to discuss it with. The reason
17 we're talking so much on GASH and Koyukuk, we went through
18 several gyrations of proposals in addition to several meetings
19 with two councils to get where we're at now while we're talking
20 at this level. So there is a lot of meetings prior to just
21 saying, well, we're going to talk about the GASH area or
22 Koyukuk.

23

24 MR. STICKMAN: You see, the only thing wrong with that
25 is people are preparing for the AFN right now. There's only
26 like 14 or 13 days for a proposal, you know, and people are
27 preparing for the AFN. So the time frame there is -- it's not
28 there. The time is not there.

29

30 MS. HILDEBRAND: Michael, I know you're new to the
31 council and I don't know if you've had an opportunity to go
32 through training, but part of the procedure is anyone can
33 submit a proposal. Any individual. You can submit one as an
34 individual or as a member of this council. And what that would
35 do is you would meet the deadline of October 23 and if after
36 you've returned home and had a talk with the people of Nulato
37 and Kaltag and they choose to go another way, you can withdraw
38 the proposal. But to keep your option open, you can
39 individually submit a proposal. And, since I'm up here, I'll
40 take this opportunity to thank the people of Allakaket and
41 Alatna for hosting us and I appreciate all their kind
42 hospitality. I'm really touched and impressed by that. Thank
43 you.

44

45 MR. MORGAN: Thank you, Ida. Okay. The next agenda
46 item? Adjourned. Is there a motion?

47

48 MS. DEMIENTIEFF: So moved.

49

50 MR. JONES: I second it.

0221

1 MR. MORGAN: It's a motion by Angela Demientieff to
2 adjourn and seconded by Benedict Jones.

3
4 MR. JONES: Question.

5
6 MR. MORGAN: The question has been called. All in
7 favor to adjourn, signify by saying aye.

8
9 ALL MEMBERS: Aye.

10
11 MR. MORGAN: All opposed, same sign. We're adjourned.

12
13 (Meeting adjourned - 1:35 p.m.)

14
15 * * * * *

C E R T I F I C A T E

UNITED STATES OF AMERICA)

) ss.

STATE OF ALASKA)

I, Rebecca Nelms, Notary Public in and for the State of Alaska and Reporter for R&R Court Reporters, Inc., do hereby certify:

THAT the foregoing pages numbered 02 through 221 contain a full, true and correct Transcript of the Western Interior Alaska Regional Subsistence Advisory Council meeting taken electronically by Kelly Breeden on the 6th and 7th of October, 1998, beginning at the hour of 9:45 and 9:30 o'clock a.m., respectively, at the Community Hall in Allakaket, Alaska;

THAT the transcript is a true and correct transcript requested to be transcribed and thereafter transcribed by Kelly Breeden and Elizabeth D'Amour to the best of their knowledge and ability;

THAT I am not an employee, attorney, or party interested in any way in this action.

DATED at Anchorage, Alaska, this 15th day of October 1998.

Notary Public in and for Alaska
My Commission Expires: 10/10/2002